I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
301-38 (COR)	Christopher M. Dueñas Jesse A. Lujan Tina Rose Muña-Barnes Vincent A.V. Borja Joe S. San Agustin Eulogio Shawn Gumataotao V. Anthony Ada William A. Parkinson	AN ACT TO *AMEND* § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM.	4/2/26 12:15 p.m.	4/9/26	Committee on Finance and Government Operations.	Request: 4/9/26 4/21/26	4/17/26 9:00 a.m.	11/19/26 As Amended.	

Office of Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

November 19, 2026

The Honorable Frank F. Blas Jr.
Speaker, *I Mina'trentai Ocho na Liheslaturan Guåhan*
163 W. Chalan Santo Papa
Hågatña, Guam 96910

Via Honorable Vice Speaker V. Anthony Ada
Chairman, Committee on Rules

RE: Committee Report on Bill No. 301-38 (COR) *As Amended*

Buenas yan Håfa Ådai Speaker,

Transmitted herewith is the Committee Report on **Bill No. 301-38 (COR)** – Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja, Joe S. San Agustin, Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson – An Act To Amend § 5141 Of Chapter 5, Title 5 Guam Code Annotated, Relative To Expanding The Government Of Guam Procurement Training And Certification Program To Widen Availability And Opportunity For Procurement Professionals Within The Government Of Guam.

Committee votes are as follows:

5 TO DO PASS

_____ TO NOT PASS

1 TO REPORT OUT ONLY

_____ TO ABSTAIN

_____ TO PLACE IN INACTIVE FILE

COMMITTEE ON RULES
RECEIVED:
November 19, 2026 11:02 a.m.
Marie Crisostomo

Senseremente,

Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

COMMITTEE REPORT

BILL NO. 301-38 (COR)

As Amended

INTRODUCED BY:

Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja, Joe S. San Agustin, Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson

"AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM".

Office of Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

November 18, 2026

MEMORANDUM

To: **All Members**
Committee on Finance and Government Operations

From: **Senator Christopher M. Dueñas**
Chairperson, Finance and Government Operations

Subject: **Committee Report on Bill No. 301-38 (COR)** ***As Amended***

Transmitted herewith for your consideration is the Committee Report on **Bill No. 301-38 (COR)** – Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja, Joe S. San Agustin, Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson – **An Act To Amend § 5141 Of Chapter 5, Title 5 Guam Code Annotated, Relative To Expanding The Government Of Guam Procurement Training And Certification Program To Widen Availability And Opportunity For Procurement Professionals Within The Government Of Guam.**

This report includes the following:

- Copy of COR Referral of Bill No. 301-38 (COR)
- Notices of Public Hearing
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Copies of Submitted Written Testimony
- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 301-38 (COR)
- Copy of Bill No. 301-38 (COR), *As Amended*
- Copy of Bill No. 301-38 (COR), Markup
- Fiscal Note

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Respectfully,

Senator Christopher M. Dueñas
Chairperson, Committee on Finance and Government Operations

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

April 9, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen E.H. Phillips
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada**
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 301-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 301-38 (COR)** - Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja, Joe S. San Agustin, Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson. – "AN ACT TO *AMEND* § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM."

Please ensure that the subject bill is referred to the Committee on Finance and Government Operations chaired by Senator Christopher M. Dueñas. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.

Karl Pangelinan <karl.p@guamlegislature.gov>

FIRST NOTICE - PUBLIC HEARING APRIL 17, 2026 9AM

Karl Pangelinan <karl.p@guamlegislature.gov> Fri, Apr 10, 2026 at 9:00 AM
To: phnotice@guamlegislature.gov
Cc: Senator Chris Duenas <senator.duenas@guamlegislature.gov>

FOR IMMEDIATE RELEASE
April 10, 2026
MEMORANDUM

To: All Senators, Stakeholders, and Media
From: Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

Re: FIRST NOTICE of Public Hearing on April 17, 2026

The Committee on Finance and Government Operations will hold a public hearing on Friday, April 17, 2026, beginning at 9:00 am at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- Bill No. 293-38 (COR) – Sabrina Salas Matanane – AN ACT TO ADD A NEW §58128.8(b)(5) AND A NEW §58128.8(i) TO CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, AND TO ESTABLISH REBATE CAPS BEGINNING JANUARY 2027, RELATIVE TO PUBLIC LAW 38-27.
- Bill No. 301-38 (COR) – Christoper M. Duenas – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM
- Bill No. 300-38 (COR) – Sabina Flores Perez – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PROCUREMENT TRAINING OPTIONS IN ORDER TO BUILD A SUFFICIENT WORKFORCE, PROMOTE FAIRNESS AND INTEGRITY THAT CAN REDUCE PROTESTS, AND STREAMLINE GOVERNMENT PROCUREMENT.

If you would like to participate in the Public Hearing listed above or submit written testimony, please contact the Office of Senator Christopher M. Dueñas for further assistance via email at senator.duenas@guamlegislature.gov or by phone at (671) 989-9554.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Christopher M. Dueñas at the contact information provided above.

The Public Hearing will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel (@guamlegislaturemedia).

1N Pubilc Hearing - 041726 9am.pdf
368K

FOR IMMEDIATE RELEASE
April 10, 2026

MEMORANDUM

To: **All Senators, Stakeholders, and Media**

From: **Senator Christopher M. Dueñas**
Chairman, Committee on Finance and Government Operations

Re: **FIRST NOTICE of Public Hearing on April 17, 2026**

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This ad was paid with funds by the Committee of Finance and Government Operations.

FIRST NOTICE OF PUBLIC HEARING - APRIL 17,2026 - 9AM

PRINT

FIRST NOTICE OF PUBLIC HEARING - APRIL 17,2026 - 9AM

PUBLIC HEARING

Posted on: 04/10/2026 09:19 AM

Posted by: Karl Pangelinan

Public Hearing Date: 04/17/2026 09:00 AM

Department(s):
GUAM LEGISLATURE (/notices?department_id=92)

Division(s):
OFFICE OF SENATOR CHRISTOPHER M. DUENAS (/notices?division_id=267)

Notice Topic(s): PUBLIC HEARING (/notices?topic_id=74)

Types of Notice: PUBLIC HEARING (/notices?type_id=7)

For Audience(s): PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE
April 10, 2026
MEMORANDUM

To: All Senators, Stakeholders, and Media

From: Senator Christopher M. Dueñas Chairman, Committee on Finance and Government Operations

Re: FIRST NOTICE of Public Hearing on April 17, 2026

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§58128.8(b)(5) AND A NEW §58128.8(i) TO CHAPTER 58, TITLE 12, GUAM CODE
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PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

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PROTESTS, AND STREAMLINE GOVERNMENT PROCUREMENT

PROTESTS; AND STREAMLINE GOVERNMENT PROCUREMENT.

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GUAM LEGISLATURE
AUDIO VISUAL DEPARTMENT
PUBLIC ANNOUNCEMENT REQUEST FORM

Office Submitting Request: Senator Chris Dueñas

Date of Request: 4/09/26

POINT OF CONTACT

Name: Ashley Shinohara Contact #: 671-989-9554

Email: senator.duenas@guamlegislature.gov

PUBLIC HEARING DETAILS

Notice Type: ☒ Public Hearing ☐ Informational Briefing ☐ Roundtable Discussion

☐ Oversight Hearing ☐ Committee Meeting ☐ Other: _____

Notice Title / Bill(s) / Resolution(s) / Appointment:
Bills 298-38 (COR), 300-38 (COR), & 301-38 (COR)

Date of Event: 4/17/2026 Start Time: 9:00 AM AM/PM

End Time: 12:00 PM AM/PM

Location: Public Hearing Room

MEDIA HANDLING

Recording Format: ☒ MP4 ☐ MP3 ☐ Other: _____

Delivery Method: ☒ Email ☐ USB Drive ☐ Cloud Link ☐ Other: _____

CERTIFIED BY AV:

Name: Rory Perez Signature: _____

Posted on/Air Date: 4/10/26 - 4/17/26

SENATOR CHRISTOPHER M. DUEÑAS
COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

Notice of Public Hearing
Friday, April 17, 2026, 9:00 A.M.

The Committee on Finance and Governt Operations will hold a public hearing on Friday, April 17, 2026, beginning at 9:00 am at the Public Hearing Room in the Guam Congress Building.

The agenda is as follows:

SENATOR CHRISTOPHER M. DUEÑAS
COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

- Bill No. 293-38 (COR) – **Sabrina Salas Matanane** – AN ACT TO ADD A NEW §58128.8(b)(5) AND A NEW §58128.8(i) TO CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, AND TO ESTABLISH REBATE CAPS BEGINNING JANUARY 2027, RELATIVE TO PUBLIC LAW 38-27.

- Bill No. 301-38 (COR) – **Christoper M. Duenas** – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

- Bill No. 300-38 (COR) – **Sabina Flores Perez –** AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PROCUREMENT TRAINING OPTIONS IN ORDER TO BUILD A SUFFICIENT WORKFORCE, PROMOTE FAIRNESS AND INTEGRITY THAT CAN REDUCE PROTESTS, AND STREAMLINE GOVERNMENT PROCUREMENT.

SENATOR CHRISTOPHER M. DUEÑAS
COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

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THE GUAM LEGISLATURE

Karl Pangelinan <karl.p@guamlegislature.gov>

Second Notice PH - Friday April 17, 2026 - 9am

1 message

Karl Pangelinan <karl.p@guamlegislature.gov> Wed, Apr 15, 2026 at 9:00 AM
To: phnotice@guamlegislature.gov
Cc: Senator Chris Duenas <senator.duenas@guamlegislature.gov>

FOR IMMEDIATE RELEASE
April 15, 2026
MEMORANDUM

To: All Senators, Stakeholders, and Media
From: Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

Re: SECOND NOTICE of Public Hearing on April 17, 2026

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Bill No. 300-38 (COR) – Sabina Flores Perez – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PROCUREMENT TRAINING OPTIONS IN ORDER TO BUILD A SUFFICIENT WORKFORCE, PROMOTE FAIRNESS AND INTEGRITY THAT CAN REDUCE PROTESTS, AND STREAMLINE GOVERNMENT PROCUREMENT.

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SECOND NOTICE OF PUBLIC HEARING - 041726 0900

PRINT

SECOND NOTICE OF PUBLIC HEARING - 041726 0900

PUBLIC HEARING

Posted on: 04/15/2026 09:00 AM

Posted by: Karl Pangelinan

Public Hearing Date: 04/17/2026 09:00 AM

Department(s):
GUAM LEGISLATURE (/notices?department_id=92)

Division(s):
OFFICE OF SENATOR CHRISTOPHER M. DUENAS (/notices?division_id=267)

Notice Topic(s): PUBLIC HEARING (/notices?topic_id=74)

Types of Notice: PUBLIC HEARING (/notices?type_id=7)

For Audience(s): PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE
April 15, 2026

MEMORANDUM

To: All Senators, Stakeholders, and Media

From: Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations

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Bill No. 293-38 (COR) (https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20293-38%20(COR).pdf) – **Sabrina Salas Matanane** – AN ACT TO ADD A NEW §58128.8(b)(5) AND A NEW §58128.8(i) TO CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, AND TO ESTABLISH REBATE CAPS BEGINNING JANUARY 2027, RELATIVE TO PUBLIC LAW 38-27.

Bill No. 301-38 (COR) (https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20301-38%20(COR).pdf) – **Christoper M. Duenas** – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

Bill No. 300-38 (COR) (https://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20300-38%20(COR).pdf) –

Sabina Flores Perez – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PROCUREMENT TRAINING OPTIONS IN ORDER TO BUILD A SUFFICIENT WORKFORCE, PROMOTE FAIRNESS AND INTEGRITY THAT CAN REDUCE PROTESTS, AND STREAMLINE GOVERNMENT PROCUREMENT.

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This ad was paid with funds by the Committee of Finance and Government Operations.

PUBLIC HEARING AGENDA
17 April 2026 - Guam Congress Building

09:00 AM:

- **Bill No. 293-38 (COR)** – Sabrina Salas Matanane – AN ACT TO ADD A NEW §58128.8(b)(5) AND A NEW §58128.8(i) TO CHAPTER 58, TITLE 12, GUAM CODE ANNOTATED, AND TO ESTABLISH REBATE CAPS BEGINNING JANUARY 2027, RELATIVE TO PUBLIC LAW 38-27.

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- **Bill No. 300-38 (COR)** – Sabina Flores Perez – AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING PROCUREMENT TRAINING OPTIONS IN ORDER TO BUILD A SUFFICIENT WORKFORCE, PROMOTE FAIRNESS AND INTEGRITY THAT CAN REDUCE PROTESTS, AND STREAMLINE GOVERNMENT PROCUREMENT.

Office of Senator Christopher M. Dueñas
259 Martyr Street, Hagatna Guam 96910 | Tel: 671-989-9554 | senator.duenas@guamlegislature.gov
Like and follow @senatorduenas

I Mina'trentai Ocho na Liheslaturan Guahån
Office of Senator Christopher M. Duenas
Chairman, Committee on Finance and Government Operations

Date: **April 17, 2026** **Time:** **9:00 AM**

Bill No. 301-38 (COR) - Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja, Joe S. San Agustin, Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson - AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAININGAND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

	Name	Agency / Address	Contact No.	Email	Type of Testimony		Support	
					Oral	Written	Yes	No
1	Dr. Ricky Hernandez	UOG	(671) 735-2900		X		X	
2	Benjamin J.F. Cruz	OPA	671-475-0390			X	X	
3								
4								
5								
6								
7								
8								
9								
10								

Karl Pangelinan <karl.p@guamlegislature.gov>

Fwd: Bill 300 & Bill 301

Senator Chris Duenas <senator.duenas@guamlegislature.gov> Thu, Apr 23, 2026 at 2:55 PM
To: Karl Pangelinan <karl.p@guamlegislature.gov>

Office of Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations
259 Martyr St., Hagatna, Guam 96910
senator.duenas@guamlegislature.gov
(671) 989-9554

---------- Forwarded message ---------
From: **Benjamin Cruz** <bjcruz@guamopa.com>
Date: Thu, Apr 23, 2026 at 2:42 PM
Subject: Bill 300 & Bill 301
To: Senator Chris Duenas <senator.duenas@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>, Senator Sabina Perez <office.senatorperez@guamlegislature.gov>

Dear Chairman Duenas
I submit this testimony in support of Bills 300 and 301. As the author of the original law requiring Procurement Training as a prerequisite to participating in the procurement process, I support any effort to expand that training and certification. GCC has done an amazing job of providing training in the various modules of the Procurement Curriculum. Unfortunately, the number of individuals who seek or are required to attend Procurement classes seems to be ever increasing. The number of instructors is insufficient to meet the demand. Maybe UOG could assist with this instructor shortage by providing personnel to also conduct additional Procurement Modules.
I note that one of the Bills requires Recertification every five years. Though I agree that keeping current on new laws and trends is a great idea, I am not sure if even both institutions could meet the demand to train all those wishing to enter the field, and to advance and recertify all of us who need recertification after five years. Might I respectfully recommend that instead of a five year recertification, the Legislature consider six to ten hours of Continuing Professional Education (CPE) every two years, with at least two of those CPE hours dedicated to Ethics.

Since you have the attention of UOG and GCC, perhaps you could suggest they consider including Grant Writing and Grant Management in their curriculum. Hundreds of millions of dollars flow into and are available to government agencies, non-governmental organizations (NGOs), and non-profit organizations (NPOs). The ability to write grantworthy proposals would help ensure that even more federal dollars flow into Guam. Properly managing those grant funds would prevent headaches and heartaches. Hopefully you can convince one or both of those institutions to take up the challenge.

Benjamin J. F. Cruz

Public Auditor

Office of Public Accountability – Guam

www.opaguam.org

Tel. (671) 475-0390 ext. 209

Fax (671) 472-7951

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COMMITTEE VOTE SHEET

Bill No. 301-38 (COR) - ***As Amended*** – Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja, Joe S. San Agustin, Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson – *An Act To Amend § 5141 Of Chapter 5, Title 5 Guam Code Annotated, Relative To Expanding The Government Of Guam Procurement Training And Certification Program To Widen Availability And Opportunity For Procurement Professionals Within The Government Of Guam.*

Committee Members	Signature	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Christopher M. Dueñas *Chairperson*	EVOTE 11/19/26	X				
Senator V. Anthony Ada *Vice Chairperson*	EVOTE 11/19/26	X				
Senator Frank F. Blas, Jr. *Member*						
Senator Sabrina Salas Matanane *Member*						
Senator Jesse A. Lujan *Member*	EVOTE 11/19/26	X				
Senator Vincent A.V. Borja *Member*	EVOTE 11/19/26	X				
Senator Tina Rose Muña Barnes *Member*	EVOTE 11/19/26	X				
Senator Joe S. San Agustin *Member*	EVOTE 11/19/26			X		

Gmail FP1 Mariånas <fp1marianas@gmail.com>

CORRECTED: URGENT REQUEST FOR EVOTE: Bill No. 301-38 (COR)

7 messages

FP1 Mariånas <fp1marianas@gmail.com> Thu, Nov 19, 2026 at 9:14 AM
To: cmdcommittee@guamlegislature.gov

Håfa Ådai Committee Members!

Please see attached Committee Report for Bill No. 301-38 (COR) - **AS AMENDED** - Christopher M. Duenas - AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM.

Indicate your preferred action:

- TO DO PASS
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Please submit your response **ASAP**. Your responses will be logged into the vote sheet which will be submitted as part of the final Committee Report to the Committee on Rules.

[BIll 301-38 (COR) CMTE REPORT] (1).pdf
14003K

Senator Jesse Lujan <senator.lujan@guamlegislature.gov> Thu, Nov 19, 2026 at 10:08 AM
To: FP1 Mariånas <fp1marianas@gmail.com>
Cc: cmdcommittee@guamlegislature.gov

To do pass.

Office of Majority Leader Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs
259 Martyr St., Hagatna, Guam 96910
senator.lujan@guamlegislature.gov
(671) 969-6525

[Quoted text hidden]

Senator Chris Duenas <senator.duenas@guamlegislature.gov> Thu, Nov 19, 2026 at 10:18 AM
To: Senator Jesse Lujan <senator.lujan@guamlegislature.gov>
Cc: FP1 Mariånas <fp1marianas@gmail.com>, cmdcommittee@guamlegislature.gov

To Do Pass

Office of Senator Christopher M. Dueñas
Chairman, Committee on Finance and Government Operations
259 Martyr St., Hagatna, Guam 96910
senator.duenas@guamlegislature.gov
(671) 989-9554

[Quoted text hidden]

Vice Speaker V. Anthony Ada <vicespeakertonyada@guamlegislature.gov> Thu, Nov 19, 2026 at 10:20 AM

To: Senator Chris Duenas <senator.duenas@guamlegislature.gov>
Cc: Senator Jesse Lujan <senator.lujan@guamlegislature.gov>, FP1 Mariånas <fp1marianas@gmail.com>, cmdcommittee@guamlegislature.gov

To do pass
[Quoted text hidden]
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Office of Vice Speaker V. Anthony Ada
38th Guam Legislature
I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building, 2nd Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910
Phone: (671) 989-0855
Email: vicespeakertonyada@guamlegislature.gov

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Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov> Thu, Nov 19, 2026 at 10:26 AM
To: FP1 Mariånas <fp1marianas@gmail.com>
Cc: cmdcommittee@guamlegislature.gov

to do pass

On Thu, Nov 19, 2026 at 9:15 AM FP1 Mariånas <fp1marianas@gmail.com> wrote:
[Quoted text hidden]

Office of Senator Borja <contact@senatorvinceborja.com> Thu, Nov 19, 2026 at 10:35 AM
To: Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>
Cc: FP1 Mariånas <fp1marianas@gmail.com>, cmdcommittee@guamlegislature.gov

To Do Pass.

Respectfully,

Office of Senator Vincent A.V. Borja

Committee on Education, Libraries, & Public Broadcasting

38th Guam Legislature

Suite 502, DNA Bldg. 238 Archbishop Flores St.

Hagåtña, Guam 96910

T +1 (671) 969-8423

E contact@senatorvinceborja.com

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Joe S. San Agustin <senatorjoessanagustin@gmail.com> Thu, Nov 19, 2026 at 10:37 AM
To: Office of Senator Borja <contact@senatorvinceborja.com>
Cc: Senator Tina Rose Muña-Barnes <senator.munabarnes@guamlegislature.gov>, FP1 Mariånas <fp1marianas@gmail.com>, cmdcommittee@guamlegislature.gov

To report out. Thanks!

The Office of Senator Joe S. San Agustin
I Mina'trentai Ocho na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910
T: (671) 989-5445 F: (671) 969-6737 E: senatorjoessanagustin@gmail.com
Website: www.senatorjoessanagustin.com

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COMMITTEE REPORT DIGEST

Committee on Finance and Government Operations
Senator Chirstopher M. Dueñas, Chairman

I. OVERVIEW

Bill No. 301-38 (COR) was introduced by Senator Christopher M. Dueñas on April 2, 2026 and referred to the Committee on Finance and Government Operations by the Committee on Rules on April 9, 2026. The Committee held a public hearing on April 17, 2026 at 9:00 a.m. in the Guam Congress Building's Public Hearing Room.

Notices for the hearing were posted on the Government Public Notices Portal and distributed via email to all senators and major media outlets on April 10, 2026 (5-day notice) and again on April 14, 2026 (48-hour notice).

SENATORS PRESENT
Christopher M. Dueñas, Chairman
Vice Speaker V. Anthony Ada, Vice Chairman
Eulogio "Shawn" Gumataotao
Telo T. Taitague
Sabina F. Perez
Therese M. Terlaje

ORAL TESTIMONY:
Dr. Ricky Hernandez, Vice President of Administrations and Finance, UOG

APPEARED BEFORE THE COMMITTEE:
Dr. Ricky Hernandez, Vice President of Administrations and Finance, UOG

II. SUMMARY OF TESTIMONY & DISCUSSION

The public hearing for Bill No. 301-38 (COR) was called to order at **9:01 AM.**

Discussions on Bill 301-38 (COR) began after concluding the agenda's previous item, Bill 293-38 (COR)

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Now we will move on to Bill 301-38. We're moving on to Bill 301-38. And that is introduced by myself, Chris M. Dueñas, an act to amend subsection 5141 of chapter 5, title 5, Guam Code Annotated relative to expanding the government of Guam procurement training and certification program to widen availability and opportunity for procurement professionals within the government of Guam. I have an opening statement on this bill. Today we are hearing testimony on bill number 301-38, legislation I introduced with bipartisan support to strengthen and expand Guam's Government of Guam's procurement training and certification program. At its core, this bill is about making government work better for the people we serve. Procurement is one of the most important functions in the government. It is the mechanism through which agencies purchase supplies, contract for services, complete capital improvements, and deliver essential public services. When procurement is delayed, projects are delayed, services are delayed, and ultimately our people, the ones who feel the impact. What we have heard from agencies across Gov Guam is clear. Employees who are ready and willing to comply with the law and obtain the required certifications are too often unable to do so because there's simply not enough training opportunities available under the current system. Under existing law, Guam Community College serves as the sole provider for this certification training. GCC has done important and valuable work in this space and I want to be clear that this measure is not intended to diminish that role in any way. Rather, this bill recognizes a practical reality. Demand has outpaced capacity. Training sessions fill quickly. Employees are turned away. Certification is delayed. And as a result, agencies face unnecessary bottlenecks in carrying out procurement functions that are essential to daily government operations. Bill 301-38 addresses that challenge by authorizing the University of Guam to serve alongside GCC as an additional approved provider of procurement, training, and certification. This is not

about lowering standards. In fact, the bill preserves all existing requirements and keeps the Guam Procurement Advisory Council in place to ensure consistency, quality, and accountability across both institutions. This legislation is also especially meaningful because it was directly inspired by the work of students at the University of Guam whose research identified this issue through engagement with procurement professionals across multiple agencies. It is encouraging to see academic research translate into actionable public policy. And I want to acknowledge the students and faculties who worked to and help inform this measure. This is a practical solution to a real operational problem facing our government. By leveraging the strengths of both GCC and UOG, we can expand access to certification, support our public servants, and help agencies function more efficiently. With that, I want to thank everyone who has joined us today, including the agency representatives, our educational partners, and members of the public who are providing testimony. And of course, we reached out to many, and we understand quite a bit of written testimony will be coming in support of this bill. But at this time, we will proceed with the testimony on Bill 301-38. And we have I believe Dr. Ricky Hernandez from the University of Guam to come forward and provide testimony on the bill. Dr. Ricky, thank you for coming in this morning. We hope your family and everyone is okay within your orbit. And once again, we thank God for sparing us from this storm. Dr. Ricky, thank you.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Thank you and good morning, Senator Dueñas. Thank you for those kind words. And good morning Senator Gumataotao, Senator Sabina Flores Perez, Speaker Terlaje, and then Senator Taitague. Good morning. Great to see you all here and everyone safe and sound and we've got through the storm. I'm delivering this testimony on behalf of President Enriquez. My name is Ricky Hernandez. I'm the vice president of administration and finance and chief business officer for the University of Guam and I'll just go ahead and deliver the testimony and be able to answer any questions you may have afterward. *Buenas and Hafa*

Adai Senator Dueñas, thank you for the opportunity to submit testimony on Bill 301-38 (COR), an act to amend section 5141 of chapter 5, title 5, Guam Code Annotated, relative to expanding the government of Guam procurement training and certification program to widen availability and opportunity for procurement professionals within the government of Guam. The University of Guam is in full support of bill 301-38 which expands the procurement training and certification program by authorizing the university to administer the program. The university believes that this approach directly addresses a key constraint identified in the legislative findings and intent of bill 301 which states quote "capacity and scheduling limitations have resulted in delays in training availability thereby impacting timely certification of procurement personnel" end quote. The university also agrees that expanding the number of authorized training providers will improve access, increase scheduling flexibility, and support timely workforce development as mentioned in the legislative findings and intent. Because UOG currently has access to qualified adjunct instructors, including licensed attorneys with relevant procurement and legal experience, as well as our higher education institutional infrastructure and processes to include our global learning and engagement and our enrollment management and student success units. It's well positioned to administer this training and certification program and contribute meaningfully to this effort. As you mentioned, Senator Dueñas, the university does note that in your media release, Bill 301-38 was directly informed by research and analysis conducted by our very own students in the university's school of business and public administration PA490 special projects and public administration course, which examined challenges facing Guam's procurement process. The university celebrates the ability of our students not only to contribute in meaningful ways, but to apply knowledge they gain in class to better our island. Bill 301-38 represents this contribution, and we applaud their efforts. Although Bill 301-38 certainly does not aim to address all procurement challenges identified in that research, it does provide a solution that UOG is prepared to administer if given the opportunity. UOG also notes and supports the inclusion of the consultation with the Guam

procurement advisory council which may increase consistency in procurement training and certification and understands that in the absence of council action or quorum the university can continue its preparation towards standing up its programs within the authorization in the bill. The university does note that subsection J in the original Guam Code Annotated in this that's referenced in the law which addresses the quote “certificate of enrichment and its administrative” in parenthesis appears to contain an inconsistency in reference and so this is just in the original code not necessarily in the bill. While the subsection describes an administrative level certification, the end of that subsection requires a it mentions a certificate of enrichment advanced which in the in the in the in the law it's a lower level certification. This appears to be corrected in a separate bill 300-38, but we just wanted to note this inconsistency that currently exists in the Guam Code Annotated. In conclusion, the University of Guam supports the Legislature’s efforts to strengthen procurement capacity across the government of Guam. Expanding access to training through multiple institutions is a practical and scalable solution to legislatively identified constraints. With the minor correction outlined above, Bill 301-38 (COR) provides a strong foundation for a more accessible, consistent, and effective procurement training and certification system. UOG stands ready to partner with the Guam Community College and the Guam Procurement Advisory Council to deliver high- quality, accessible, and professionally relevant procurement education. Si Yu’os ma’åse’ for the opportunity to provide testimony in full support of bill 301-38. Sincerely signed Anita Borja Enriquez, President. And I'll just also add just because I know that bill 300's on the agenda, but as it relates to an articulation agreement or a need because if someone is taking a couple modules in GCC or UOG and then wanting to take a couple modules at the other institution that an articulation agreement would be helpful so that we could accept and vice versa the credits that were obtained from either institution and wherever they end, they'll have at least that kind of articulation agreement that's set up. But other than that, happy to answer any questions that you might have and thank you for the opportunity again, Senator Dueñas for providing this testimony.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Si Yu'os ma'åse' Ricky, you know, you've been all over the government and especially this branch running OFB before, as a member of the governor's cabinet, you have seen firsthand how procurement is a challenge in the government. In your opinion, how else can UOG step up to solve procurement challenges?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Thank you for the question, Senator. You know, I think this is kind of a good first step as it relates to the university's ability to kind of address some of the challenges. Obviously there are challenges that span not just the training portion of procurement but other I guess parts of the policy but I know that the bill is specific to this but I think from the university's perspective I mean we obviously adhere to the policies that we have as it relates to procurement but you know I think this opportunity would be a good first step to be able to increase and widen the access to the training and you know we can definitely talk about some other opportunities that may arise with university assistance later on.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Do you share my observation in my opening statement because this is what I'm getting time and time again while we're having our second you know of course this is a second budget under my stewardship and that it seems once again perennial directly with the agencies constantly we and we ask them you know what is the hold back on your budget and lapses and the like. A lot of times it really does come down to procurement and it does include significantly procurement challenges but also I believe on the training side. Did you observe that and do you continue to observe that?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Well, I think certainly there's the training program. Might know that my former boss, the former speaker BJ Cruz was the one that really helped to push and authored this training certification program which I think

with I know that I've submitted some public presentations that he's provided or at least his auditors have provided that reflect kind of a decrease in protests which could be correlated with the training occurring and starting back over 10 years ago or at least about 10 years ago. But you know, I think some of the challenges that we face are likely, you know, being able to find people interested in buyer positions. I think professionalizing the classification and obviously I'm talking maybe it's not necessarily university, but I'm just speaking from just from my professional perspective. I think as it relates to offering training and professionalizing a little bit more of the position descriptions of buyers might be there might be an opportunity there so that people can see that's actually a career pathway you know because I know in other I've seen in other universities there's career pathways for like logistics supply chain and you know that's not necessarily something that students find their way into people kind of fall into or find themselves into a public procurement position. And it's not like kind of a plan from the beginning. But if there's some way to be able to not only get it from the beginning side before even training happens, that would be helpful. But, you know, from my perspective, I've done some additional training through obtaining certifications. So myself and one other person in the government has a certified public procurement officer designation and that is out of the universal public procurement certification council. So there's other opportunities to enhance the ability to get training elsewhere. It's just obviously trying to apply those apply that training to the law here on Guam. And I think that's always kind of the focus. But yeah, just happy to talk about that if you want later on or now. But yeah, I think opportunities are out there. It's just applying those principles to the existing law on Guam.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Yeah. So my takeaway from your testimony really is the expansion is needed and welcome in terms of the opportunity.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yes. And the universities we have the infrastructure because we are a higher education institution to be able to offer this and go through the process that the bill identifies to be able to stand this up.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Here's another thing, you know, and you might have noticed this during your time as well. Whenever we talk to the administrators within the agencies, when we talk to the AAOs, the ASOs, a lot of times it's really the structural aspect of the budget and they deal a lot with BBMR and they deal a lot with of course with OFB from time to time really on the numbers, how they're tracking and what the budget overall looks like. But I my experience is a lot of the procurement is downstream particularly when you're dealing with federal grants filling dealing with other things that basically those are\the level at which those program coordinators and program implementators really they're the ones who are the boots on the ground with regard to what you're going out to procure and what information you're providing the buyers and how that whole system is going to work. That's why I see this even really downstream of AAO and ASO because like I said they're normally the ones certifying they're dealing with the overall budget and management of the operation but really these programs are implemented at boots on the ground level. Is that your experience as well?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, you know, I think unfortunately I when I was here in the legislature, I didn't have executive branch experience and so I as we did the budget just kind of reflecting back on the importance of procurement in budgeting I kind of tell some of my students that I teach public budgeting for at the university you know the importance I have a session just talking about public budgeting public procurement because it's such an integral part of the budget process. Because if you kind of look at the government budget, there's, you know, personnel costs obviously, but everything else likely other than utilities goes

through procurement in some form or fashion, some source selection method. But I think, you know, to answer your question or your point that, you know, it's it's it's so vital. And you know, I can't speak necessarily to the experiences at GSA because I haven't had to go through that process as someone that worked in the executive branch. because at the airport, of course, in my experience at the airport, we had delegated authority from GSA and so you know, smaller operation specific to a lot of construction projects and so forth. But I think with the training the training is always helpful especially if it's required and I note that a lot of my buyers at the airport and buyer supervisors that have gone through that program of course the program that's required you know they've come back with good information and then they can apply it on the job. So it's it's it's it's actually very helpful.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Yeah I that is true when you get the authority on the larger organizations, you can really move things you know quite a bit faster. So when the bill passes into law, how quickly do you think you could stand this up?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: I'd have to confer with our executive office. It's not something that we specifically talked about before we before I left the left to come here but you know given the given the ability for global learning and engagement which already provides certification programs there is already kind of an infrastructure and process for us to be able to do this. But I know that we have to determine things like fees and I understand that the bill does contemplate as the existing law contemplates that this is a cost recovery. And so what we're looking at doing I think when we look at the current costs and the I guess the fees that are charged currently that looks to be favorable and sustainable. But I don't want to speak early before we actually kind of talk about really how to implement this and so forth but you know we will do our best to stand it up as quickly as possible within the requirements in the bill.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: Yeah, I'll note once again pardon me you've here to present the testimony on behalf of the president but I'm sure you'll have intricate capabilities of implementing it. I'm sure you'll be tapped to do that as well. So, well, thank you for coming forward to read the testimony into the record and we appreciate you answering I appreciate you answering some of my questions. I'll now go to my colleagues. Senator Gumataotao, you're recognized.

SENATOR EULOGIO "SHAWN" GUMATAOTAO: Thank you, Mr. Chair, and thanks Ricky for being with us this morning and hope your family fared well in the storm. I know this is I'm just ask this question. I have a couple questions, but what information I hope you can answer. What information is available confirming whether the Guam Community College had ever implemented 5GCA section 5141E which authorizes the college to provide the required procurement training and continuing education through contracts with other state and international institutions which I imagine would include the University of Guam. This is subsection E cooperation with other entities. Do you have any idea if there may have been that engagement at all?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Unfortunately, not I'm not aware of any of those. There could be, but I know I wouldn't be able to speak for the GCC on that.

SENATOR EULOGIO "SHAWN" GUMATAOTAO: Right. And I think if we're going to keep it in there, you know, I was wondering if UOG was considered that other entity, if you will, in that process perhaps.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Well, you know, that's a good question and I know I've read bill 300, so there is reference to the National Association of State Procurement Officials of which the government of Guam is a member and that's with Edward

director at Edward Burn and the current GSA procurement official Andy. And I think when I was at airport we were an associate member of NASPO and now that I'm UOG I requested for that associate membership designation but there's also other procurement large organizations such as the institute for public procurement the NIGP which provides pretty good training as well. They also have a certification called the NIGP certified procurement professional. And so you know they both of these entities NASPO including has you know I think it's called the procurement university that's under it. There's a lot of free training and I'm sure that this is already aware by many other people but just mentioning it that there are those other organizations nationally that focus solely on public procurement. So those are some national ones I think as it relates I'm just looking at this now just kind of on the island procurement technical assistance program I'm not too familiar with Hawaii procurement institute but there would be other organizations that we'd probably look to see if we can effectuate some parts of this cooperation but of course I think it always has to fall back on how is it relevant how do you make it applicable to Government Guam procurement statutes right and so because you can learn about the theory and the academic side of it, but then and you know how to negotiate and you know what are some source selection methods that are typical how you know and so forth. But applying it to what our standards are you know is always an important thing to kind of translate those national standards into you know Guam specific application.

SENATOR EULOGIO "SHAWN" GUMATAOTAO: Yeah, thank you for that, Ricky, and I'm glad you mentioned your former boss, the former speaker of the Guam legislature, BJ Cruz, who, you know, this has been his thing since he, join since he was elected to the OPA in the special election and why I mentioned him, there was an OPA report done in December 2020, report number 20-09, which reported the number of government of Guam employees who completed one or more training modules as of September 30, 2026 found that more classes were needed to meet an increased demand at the time for more courses and I'm not sure

if you're tracking this but how many individuals are currently on a waiting list and maybe and how have they integrated online courses and I know UOG is really good at online courses being part of the faculty during the COVID 19 pandemic I was one of the you know the many of the adjuncts who were also trained online, but how could they help increase training opportunities or how would these maybe this waiting list any idea how long that it could be a this could be going back quite a long ways, right?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: I wouldn't be able to comment on what that waiting list might look like or how long it might be, but I know in my experience at the airport, you know, I think as it relates to trying to get into classes, because I know that there usually is limitations on class size, whether it's physical limitations or limitations imposed by an instructor, for example. But yeah, I wouldn't be able to comment on that. I just think with the airport we were able to get a bunch of our buyers through but we don't have a big we didn't have a big procurement team. I think we had one thing we had two buyer levels and then one buyer supervisor and then a supply management administrator of which two of them were already fully trained in the past like for my me example I got all my training in 2019 and just been kind of trying to keep up with the new changes in the law myself. So

SENATOR EULOGIO "SHAWN" GUMATAOTAO: No I got it. I only have a few more questions, Mr. Chair. And maybe you can offer some insight, Ricky. Because the question of whether procurement training should be a prerequisite for employment as opposed to post employment training, it was raised during the 2013 public hearing on this particular policy bill 301 is intending to strengthen. What discussions, if any, have been put forward in your engagement with the Guam Procurement Advisory Council or its equivalent regarding establishing procurement training or certification at the front end or at least during a new employees probationary period.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Thanks for the question, Senator. As it relates to Guam Procurement Advisory Council, probably haven't had any specific discussions with the council as a whole, but certainly probably some individual members. But I think as it relates to pre- employment, I can only speak from experience at the airport. We found it difficult to find people that had module one and so module one was required to get a buyer one and so in my experience often times we had to they weren't qualified because they didn't have it even though they may have had experience in you know whether it's purchasing at the private sector level or having some prior government experience.

SENATOR EULOGIO "SHAWN" GUMATAOTAO: So, we could have really lost some really talented folks just because a provision was in play?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Well, that's how the airport applied it. I can't speak to how DOA applies it or other agencies, but that's how we applied it at the airport. So yeah I you know as it relates to a pre-employment requirement certainly if we had the opportunity at the airport to hire people that had pretty good experience and I know there were but just didn't have module one because they because I think when we look at some of the people that weren't qualified but had the qualifications but weren't qualified because they didn't have the module one you know it would have been a we would want we want to hire them, train them on the job and then we could probably get them through one of the modules as they become available. But certainly, you know, I don't know how the other agencies apply that if it's a pre-employment requirement or if it's within the first few months of or the first year to get at least module one for a buyer one level. But certainly I think you know being able to hire someone especially in a field that usually is not

like I mentioned earlier kind of a career path that people look to certainly be helpful to at least required maybe postemployment.

SENATOR EULOGIO "SHAWN" GUMATAOTAO: Yeah. And I'm not trying to sound like a person who's trying to detract and not getting the right people, but oftentimes because of our laws, some fantastic folks who wish to join government service most often are precluded even with all of the credentials because of these types of policies. I'm not looking for loosening of it. It just well I guess it kind of sells the point that if you need to get the training go to UOG at this point if this bill goes into effect it'll increase the enrollment. I'm really encouraged by the testimony of the president that the infrastructure to support a policy is in play. You have the great adjuncts as member of the adjunct pool myself I know there's a great people that can help support policies like this. You have the means, meaning that you have the kind of the infrastructure at the admin side. And I think that this is a good policy that I'm hoping that we can get through all the process here and push it ahead and help support the procurement of this of the government of Guam and beyond. So, thank you again, Ricky, for being with us. And Mr. Chair, thanks for allowing me to ask questions this morning.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: *Si Yu'os Ma'åse'* Senator Gumataotao. Senator Perez, you're recognized.

SENATOR SABINA FLORES PEREZ: Thank you, Mr. Chair. Good morning, Ricky. Morning. Yeah. So it's great to see you. I was in with that class with you in 2019 as well as BJ Cruz. So it was a very interesting time. I'm glad we got through it before COVID. So yeah. So this bill you know I'm all for increasing availability which is why I introduced the bill 300. And so when there was an amendment that was brought to me and this became this bill in fact to include it in my bill and my concern was that there wasn't enough dialogue between UOG and GCC in regards to this bill right and I was wondering my question is so what concerned me about this bill was the "or" and basically it states that if you look at one of the sections

here. So the institution is or basically the implementation of this curriculum would fall under GCC or UOG and so that's the reason why I didn't include it because I mean I know there's a lot of resources that both entities have one of the issues that I have with the "or" is there's a lack of uniformity potential lack of uniformity. As we all know, the Guam Procurement Advisory Council hasn't really been implemented fully. So, since I passed the law to update it so that all government entities can really share their notes on what works well best, right, they haven't been to my knowledge really been able to address this issue that's longstanding. In fact, when I did introduce a bill, I had it this was last year actually when I produced a bill. The feedback that I got was oh, let's have the Guam Advisory Council look at it and you know, fast forward for fast forward today you know there hasn't been any meeting. So the question is I mean how is GCC and UOG without this dialogue? How are they going to ensure uniformity especially if the Guam Procurement Advisory Council hasn't met?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, thanks for the question, Senator. I think as it relates to the communication between UOG and GCC, I think just looking at some prior agreements that UOG and GCC has, such as the 2 plus 2 articulation agreement that currently exists for bachelor's degree programs. And so, as I understand it, with a GCC degree, associates degree, you can come over to UOG and get a bachelor's degree in another two years. And so, I hope I'm saying that correctly. But, you know, just wanted to relay that the partnership with GCC and UOG exists already in its actual bachelor's degree programs. And so doing something as it relates to procurement training program isn't going to be too difficult of a feat. To the point about consistency, in my discussions with you know former staff colleagues I understand that and in any course you take especially I teach accounting 101 at university you have multiple instructors that are going to have different ways of teaching the same material. And so that's no different currently as the current program stands. And so I think depending on the instructor,

you're going to get a different flavor. I know that if we took it again today, the program today, you're probably going to have a little bit of a different way of how the program is or each module is going to be taught. So I know that currently there is inconsistency just based off of instructor preference and how they want to teach it, how they want to deliver the material. And so I think the addition in including with your bill with bill 300 as well as bill 301 includes including the consultation with the Guam Procurement Advisory Council may help with that uniformity but I think currently as it stands even without that there still is some inconsistency just due to instructor preferences.

SENATOR SABINA FLORES PEREZ: That's there in lies the problem because if there's no consistent curriculum it's really setting us up for protest because that's one of the feedback we're getting from the private sector, they don't know what to expect from procurement because they're hearing one thing here and another thing in another place. And so that's why I see the issue with this bill is that there has to be already this dialogue that exists that there's going to be unified curriculum. And I understand that you know as an educator myself I understand there's going to be differences in how the delivery is but the curriculum should be uniform and this or really kind of I think is problematic with this bill. Who, so you and I guess you're one of the questions that were brought up earlier was who is actually teaching procurement and where are they practicing procurement? So who's teaching procurement at UOG?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Currently we obviously we're not we don't have any of these procurement certification programs. So there are procurement adjacent programs I guess courses under the public administration program but of course they're not meant and or tailored to this. It's more of just general public procurement. And so I think the PA490 class was a special course and I think that was specific to looking at procurement, government of Guam procurement and but I can't speak specifically to the exact course what that course was teaching but yeah

I think it's we do have some that talk about it like I mentioned I talk about procurement in my public budgeting course that I used to teach so but with this I mean I think it's it's the university's ability to not only stand this up but also be able to I wouldn't want to diminish the ability of the university and the and the college to be able to work together because I think that is something that we've already been accustomed to especially with our 2 plus 2 articulation program. So but you know in terms of uniformity I think that coordination is not something that will be very difficult or even impossible. And so you know I think if we're able to do that in conjunction with the Guam procurement advisory council or in consultation with them I don't we don't see that as a big issue to speak because we're also just both in Mangilao as well and there's a lot of relations between the two so I don't see that as a is a big impediment.

SENATOR SABINA FLORES PEREZ: Okay. You know that's great to hear that you know you're willing to work with GCC. So I'm just wondering this "or" I mean how can we address that so it's not because what it looks like now is you can run with it without talking to GCC maybe is there a language that you can you know think of that because I mean ultimately it's you know we leave it up to the Guam procurement advisory council but being that there you know there hasn't they haven't met now we're leaving it we're allowing this bifurcation it seems like a two tracks, right? Two tracks that may or may not if as written, right? As a law, as a bill is written, there's no requirement for that coordination to take place and that UOG basically can do its own path, right? So, that's my concern about this bill is there's two paths, potentially two paths without changing the bill. Which could lead to, you know, protest really is what we're trying to avoid. And as you know, the author of the original law, public auditor BJ Cruz, he noted in his audit that there was a decrease in protest when training was done at the time of the passage of the bill. And this may, although it attempts to address an issue of bottlenecking, lack of availability of courses, the lack of coordination is problematic. And so I think that there has to be a change in the wording of this bill to ensure that coordination.

Which is why I move forward with my bill to include some sort of articulation agreement or memorandum of agreement between GCC and UOG to ensure that curriculum is uniform and standardized so that we are starting from a stable footing to prevent protest. So that's really one of my concerns. The other thing is when a new course is introduced I believe there has to be some sort of consideration regarding accreditation. This is something I've discussed with some other schools at UOG that for them to add a course they have to also think about the impacts to accreditation. So if UOG were to move forward with this bill has there been any discussion or consideration regarding accreditation?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, thanks for the question Senator. I think as it relates to accreditation for degree seeking courses would be something to consider as I understand it because these are not degree seeking. We have certifications already under global learning and engagement that we offer that are outside of the you know requirements of accreditation. I could get back to you for more information if the answer that I'm providing may not be super clear, but I know that we already provide certification programs under GLEE in a whole host of different types of course offerings and so this one would be living in that realm already. And so, I don't see there being too much of an issue on that.

SENATOR SABINA FLORES PEREZ: It's not going to be included in a degree format?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: A Degree Seeking? No, this appears to look like a certification program separate and apart. And so, we have certification programs for human resources, for project management and so forth. And so, we would pro we would we're looking at doing this in that format.

SENATOR SABINA FLORES PEREZ: So, how do you and you the other thing that in my original bill when I was developing it, there was a train the trainer and that's something that perhaps that's another thing I think really there should be more dialogue before we move forward with this bill between UOG and GCC. I think yeah, the bill that I introduced kind of provides that step one. This could be the step two, right? The step two with changes in the bill I think is needed because yeah without having that assurance that all these things are lined up because it seems to me things are moving around more half-hazardly if there's no like uniformity I mean that's that's to me was the issue with the bill and so if we're going to yeah I don't think I've heard a an answer that can really address that other than you don't see it as a problem right but you know normally when curriculum is developed it takes you know at least I was told a year or two years and I think that should be developed before I mean of course I mean I could in talking to GCC there have been changes where they've they've upgraded their curriculum so I think it's really about talking in dialogue to make sure that there's some uniformity because if this hits right then, you know, there's nothing there to really guarantee that necessarily.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, Senator, thanks. And just to comment on that, I think an adding an articulation agreement to the existing bill that we're discussing would help with ensuring that the acceptance I know articulation agreement isn't a uniformity agreement but even as the law stands itself as I mentioned earlier there is already inconsistency based on instructors and so you know I think adding UOG if we use the same instructors would still have the same problem of uniformity even if we had the same instructors. So but you know an articulation agreement would be helpful because like I mentioned earlier you have some people that had taken module one and two that may want to take module 3 because it's available at UOG and then take module 4 at GCC. I think that articulation agreement would be

very helpful and also would obviously increase dialogue between the two institutions.

SENATOR SABINA FLORES PEREZ: Okay. All right. Thank you. Thanks. Thank you for your responses. Thank you, Mr. Chair.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: *Si Yu'os Ma'åse'*. Sounds to me like, I noted to my staff, I need to schedule either a round table or an oversight hearing with the Guam Procurement Advisory Council to get up to date with why they haven't met and what that means. I mean, we keep putting this emphasis on the council and they haven't met. I think that's something we're going to have to get post haste information on and so we'll write a letter. I've instructed my staff to do that and find out what's going on with that. Also once again just to note in the president's testimony, UOG also notes and supports the inclusion of consultation with the Guam procurement advisory council which may increase consistency in the procurement training and certification and understands that in the absence of council action quorum the university can continue its preparation towards standing up its programs within its utilization. So I'm hearing a lot of great support from the University of Guam wanting to work not only with the procurement advisory council but as you mentioned Dr. Ricky to continue to work in terms of the seamless operation between the two certification programs as you mentioned and not degree programs. Senator Terlaje you recognized.

SENATOR THERESE M. TERLAJE: Thank you. So the bill looks I guess this bill was introduced immediately after bill 300 was introduced which was going to expand the GCC's program to allow it GCC to enter into an articulation agreement with the University of Guam and at their consent of course and still require as the current law requires that all of this is done with in consultation with the procurement advisory council so that we have consistency. But this bill mandates that GCC pretty much be replaced by GCC or UOG in all of the requirements of the law that currently say that it's going to be GCC that's going to provide the

training. GCC where the personnel of the government of Guam will attend unless GCC and the procurement council come up with these other articulation agreements unless in other words they ensure that consistency which a previous speaker was noting and I am also concerned about this consistency because one of the things that I think makes our procurement process weaker is inconsistency, absolutely if it's being implemented differently in different agencies we have protests. If it's yeah one attorney saying this is how it's interpreted versus another attorney. You know, that's really again the subject of why I think businesses feel it's difficult to do business with the government because we can't get consistency. So I agree I am also this doesn't allow UOG to partner with GCC. It mandates that UOG is going to separately from GCC conduct its own program. UOG says they are going to do this with licensed attorneys with relevant procurement and legal experience who are adjunct instruct they hire as adjunct instructors which is fine except that I think that just also increases the likelihood that we are going to be if it's different than the ones at you know GCC that we are going to be perhaps teaching it differently. We're going to perhaps be including additional lawyers in this process who may also already be involved in procurement in agencies or may influence agency action or protests you know different from what we have going on now. So I'm not sure the real solution to all that but I think we have to by being very consistent in how it's taught in how it's interpreted and how it's enforced by the public auditor then we will come up with a you know a practice and a reliability for businesses as opposed to potentially coming up with different ways. So yeah, my issue is just that it's mandating. It's not allowing a partnership. It's mandating that UOG be separate and allowed to do this separately from GCC. There is no articulation agreement mandated. I think that's a good recommendation. I think the other bill mandates that if that GCC partner with anyone else that's going to do this training and that they can do that. They've already had that authority to partner and contract with anyone else to help them if they're, you know, were short on instructors or anything. And they've been able to do this quite well. There was, as you pointed out in the testimony by UOG, a part

of the intent of this bill that says capacity and scheduling limitations have resulted in delays in training availability thereby impacting timely certification of procurement personnel. I actually have not heard that from the agencies. Is there a finding in any of the research that you pointed to that shows that?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, thanks for the question, Senator. I Yeah, it I believe in a final presentation by the students, they had that as one recommendation. What that there were I guess bottlenecks or some issues with people getting timely certification whether it's whatever module they might be on and if they miss the cut then they might find themselves and this I'm speaking from experience at least from the airport's perspective in some of our personnel that we're trying to get like we would try to hire an admin assistant and then get them trained and then see if they would be interested in become a buyer and so in some cases I recall call that we would try to get them on a module one, but it might fill up and then they'd have to wait for the next module one because then module two would happen and three. But you know the specific presentation that was referenced in both Senator Dueñas's release and then also what we just referenced their release about that did mention in their research that there was some of that issues. To the extent of that I can't speak to it but I know that was one of the finals.

SENATOR THERESE M. TERLAJE: All right. Well, we don't have that in front of us either that study if you could provide that or whatever it is. And who was the instructor?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: I don't know who that is at the moment. I was referencing Senator Dueñas's release in the testimony.

SENATOR THERESE M. TERLAJE: Oh, so all right. So the UOG, it's in the president's testimony. It says this was done at a UOG course and that they made recommendations. It says this bill does not aim to address all procurement challenges identified in that research. So I want to see what else was identified in that research. And then it says it does provide a solution that UOG's prepared to administer if given the opportunity. So I'm not sure if this was even one of the solutions presented in that. So I just wanted to clarify those things. And then yeah , would you have any objection to UOG? Does OG object to U GCC being the coordinator of the procurement training for the government of Guam and that if they're going to have additional certification programs at UOG that those go through this existing program or they be partnered with that and that those of course be also partnered with the procurement advisory council for updates and recommendations.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, I mean I think I think just reiterating the position on bill 301, the university supports the bill being added adding UOG to one of the authorized providers for this training and certification program. And you know just reiterating that working with the Guam Community College of course is going to be of utmost importance because they are the one currently providing it. But I think with the intent of the bill expanding opportunities, expanding options for employees to get the certification, you know, it's going to be imperative that we do work together, especially as we approach trying to ensure that if an employee gets module one and two and four at one at one institution and maybe a module three at another that there is some level of articulation.

SENATOR THERESE M. TERLAJE: Yeah. The thing is that it's not imperative in the bill as you're saying it should be. It's not imperative that they work together and it's also it's also not like it says that UOG shall that they shall it doesn't say that you may you know if you decide that's the prudent course to do undergoes you know what they decide is best to provide for the students and it

doesn't it really very clearly just takes this authority that's currently been placed in one entity. And you know, I'm not disputing whose entity is better or anything like that, but I do like the fact that it's kind of like why we have a procurement council. We want all of this procurement to go through one entity to be consistent so and I just and I feel like if wanted to do that, they would be authorized to do that under bill 300. They would have been authorized. I think they're kind of authorized right now by GCC partnering with UOG. They were authorized to do that, but they did not. And so I just think this is and then by mandating that UOG does this. I feel like we've been cautioned so many times about mandating what UOG is going to provide or not provide you know in terms of courses to their students. I think and so I just question that and again and the finding of really that's not really the that's not the delay in procurement that we've been hearing from these agencies. It's not oh we don't have trained personnel. Maybe some of them don't have trained personnel but they should be able to work around that through GSA but it's that's not the delay. It's getting it's it's on the other side getting the work done by those people who actually are trained. That's where the delays are coming in.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah, we certainly the university is certainly not saying that the lack of opportunity for employees to get trained is leading to this next step of delays in procurement. That's certainly not the position of the university, nor is it the position of the university that the lack of consistency currently is what's leading to protests. I think you'd have to look at each individual issue and really dig into okay what is causing this and I don't necessarily think the university's position is that in especially as we as it relates to bill 301 that this specific thing is leading to these downstream issues. I think we have to look at those individually and try to really see what are the underlying issues leading to protests. You'd have to look at each protest. Obviously we all know this and to see what the issue is at that point but if I if I could just mention that you know you know the way we teach small purchase is 25,000 right the way we have to report monthly on you know small

purchase between 15 and 25 there are very specific things we can teach in a curriculum but I think as I spoken to some colleagues about the procurement statue in certain parts, especially when you see some of these very sophisticated protests that there are certain parts of the procurement statue that have been kind of untested and so there are being tested currently just like every other kind of statute and you know I don't think that's going to stop but I do agree that having to work with the Guam Community College with an articulation agreement number one but also having that dialogue is going to be very important. But it won't, you know, necessarily completely solve the issue of having multiple instructors teaching multiple things. But there are parts of the statute that are extremely clear and that is, you know, small purchases 25. Yeah, I mean, you know that too, Senator.

SENATOR THERESE M. TERLAJE: Let me ask you this. So right now the law says that the college which is GCC shall establish equivalent training, education, experience, certification, prerequisites, test, attendance standards as it determines necessary to qualify for any certification. But this bill would say each institution shall establish all those things. And that's where although we have a uniform law, yeah, we have very different now experiences for our government employees. And I just think if we have a system that allows for GCC to partner with UOG and increasing its classes schedules, then we should do that. If we have to mandate UOG to provide this as a supposed solution to some backlog that I haven't seen. Yeah, that's what I worry about. First of all, we again are I just feel like we should just keep with the model where we keep a consistent entity establishing the standards for certification, right? And then and then expand that. Who can provide that? That can be expanded. I think even under the existing law, but definitely under the bill that was first introduced, but All right. Well, thank you though. Are you going to be here for the bill 300?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: I don't have any testimony prepared for that, but

SENATOR THERESE M. TERLAJE: Could you please stay for that as well? Okay. Thank you. Appreciate that. Thank you.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: *Si Yu'os Ma'åse'.* For the record the professor is adjunct professor Chirag Bhojwani and he'll share the information with regard to what the research bore out and for the record also this bill was being worked on parallel track. We had communications to show that we're in communication with the author of bill 300-38 and there were differences and so we proceeded with our bill and that structured our research and we're hearing both bills at the same time. So we believe we've been very above board and also the committee markup process will vet these issues. Many on this panel have introduced bills that are substituted, further substituted in the committee, substituted on the floor, and further substitute on the floor. Senator Taitague, you're recognized.

SENATOR TELO T. TAITAGUE: Thank you, Mr. Chair. Is there a reason why you didn't provide testimony for bill 300?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: I well I think as it relates to the university I had a we had a comment just related after the testimony I provided I just mentioned as bill 300 mentions UOG that we agree that an articulation agreement would be necessary to include in bill 301. But to the extent that the universities mentioned in bill 300 that's kind of the only comment that I wanted to added to the testimony.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: We're hearing bill 301-38. Senator, please proceed.

SENATOR TELO T. TAITAGUE: Thank you, Mr. Chair. Well, you know, if I know that procurement has been such a difficult process and I think a lot of it has to do with the interpretation of the procurement, you know, in even in that section of law. I've been taking I'm on module four right now in my procurement class and I'm finding out that through this process two things very disturbing is one that I'm in a module 4 class and finding out students are taking module four who's never even taken module two or three and they're right into module four you know for one. Then the second one is the interpretation of instructors. You know, having one believes that this is what it's meant and another one believes that no, it's meant like this. And of course, it's two different attorneys. I'm sure you're going to get different determinations from the two. Anyways, but I do agree with the oversight chair. And appreciate the fact that he's willing to have a round table to find another process. I mean, there's actually one process in play right now when it comes to the criminal law and procedure review commission. You're familiar with that? And they've been working on to revising the Guam Code Annotated in civil law, criminal law I'm sorry in criminal law chapter 9 I believe it is and this becomes very helpful. The only problem is that laws change so quickly that when they provide the changes that they have to do you know do so quickly and or provide us their interpretation and then it comes back to them to review. But it's actually panning out very well. And I think it's something like this that we need to do. And I actually spoke with the Speaker about creating a procurement task force to actually go through the procurement law to you know clarify to simplify basically what it is to simplify or look at you using the federal procurement law and incorporating into us our laws. So, we know that there's an issue and I don't think it's going to be addressed by having one bill come out, another bill come out. I think we need to just sit down and look at a process that's going to work for everybody to set the guidelines in play because why is the instructor still allowing students to participate in module 4 when they haven't even completed module two or module three, things like that. Now I'm concerned about you know of course I'm not going to go through the whole issue why I'm concerned about you know just

not nor formality or you know who's overseeing what and are you doing the same are both UOG and GCC collaborating with the program or what's the curriculum but I see there's a salary war here, you know, providing instructors to teach at UOG. Are they going to pay the same amount as the instructors that are being paid at GCC? You know, now we're going to see some imparities here with that. So, I'm very concerned about that. Is there already a since you did an extensive, you know, testimony on this one, have you come up with a figure amount that you would be providing salary? What amount that salary would be for an instructor?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Not at the moment, Senator. Thanks for the question. I think we would have to look at what the costs would be. We do know what the fees are that are charged to each individual student. I believe it's $208 for each module. And so we've look we're looking at that is obviously wanting to see if that is a cost recovery.

SENATOR TELO T. TAITAGUE: Did you find out from GCC how much they charge, they give their instructors?

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Not directly. Not directly. I've spoken to some instructors but I am not too clear on what the stipend is or what the structure is on that.

SENATOR TELO T. TAITAGUE: So this program I mean isn't I mean why would you UOG want something like this where it's not a degree program? It's more of a you know training program and you know GCC would probably be the best place.

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah. It fits great into our global learning and engagement unit at the university. And with the need to provide transcripts, of course, we have enrollment management and student success unit that includes admission and records. And so we have that side of the house to be able to provide transcripts as needed. But it's not outside of the university's wheelhouse to have certification programs running through it's glee now. It used to be called professional international programs, PIP. But we've run certifications and we continue to run certification programs through that unit. And so it's not outside of our wheelhouse. We have that's why I meant when we had the infrastructure in place at the university to be able to handle this and so you know it's not un unheard of.

SENATOR TELO T. TAITAGUE: One of the concerns that Senator Perez and I actually have been working on Bill 300 for three weeks actually, maybe even longer. I believe Senator Perez almost took us a month to create guidelines in bill 300, you know, process that was fair. We also had on that round table, we met probably about three times and was the what was her name? She oversees at GCC the procurement yeah but is she's her title. Yeah. Acts act as acting president and she oversees the GSA and then we brought in a couple No, we're yeah we're talking about GSA and then we're who is there were two other people that were there that have procurement experiences to go over and created. So I found that to be very helpful. I mean in that round table that's why I agree with the chair that the round table to come together. Maybe merging the two bills or finding some clarity would be very helpful but I think a review commission might come into play. One of my biggest concerns too while when we were having this meeting this round table is who teaches this program? I mean, are they certified procurement specialists to be able at least Guam certified procurement specialists to teach this? I know that under GSA that they have to go through certain programs actually off island to be trained. What is that Senator Perez? The training that required from

GSA those who dealing with ASPO right NASPO certifications so things like that how are you going to find instructors and how are they going to be trained to be able to teach this program

DR. RICKY HERNANDEZ, VICE PRESIDENT OF ADMINISTRATIONS AND FINANCE, UOG: Yeah thanks for the question Senator I just I just want to note that I know that the university is submitting testimony in favor of bill 301 definitely not haven't taken a position that I'm aware of spoken with the president on the next bill on the agenda. So, I don't want to say that the university is for or against that bill. We're here to be in support of bill 301. I just wanted to make that clear. I understand the National Association of State Procurement Officials. Each state and territory has a representation in that and so there's 54 members in that national organization. And so government agencies can be associate members at the approval of the main member which is the central procurement authority of the government which is the department of administration. And so to my understanding the instructors that are currently teaching the program I'm not sure if they need to be certified by NASPO. NASPO doesn't provide in my understanding actual certifications but there are nationally recognized certifications out of the universal public procurement certification council UPPCC the certified public procurement officer designation which I hold and then the certified professional public buyer certification. I mentioned earlier that the Institute for Public Procurement their acronym is NIGP. They have the NIGP-CPP which is the NIGP certified procurement professional. So there are those three nationally recognized procurement certifications but you know they require educational, there's educational requirements experience requirements and then there's an exam or exams and so you know with those certifications there's only two people on Guam that I'm aware of that have the CPPO and so you know those certifications are very helpful as I mentioned earlier from a you know just a general public procurement knowledge but applying that knowledge to the Guam statute is really the key like the application of that knowledge because there's you know ways to learn about

negotiation when you're talking about an RFP and negotiating fees you know there's different levels of small purchase throughout the states could be 25,000 here on Guam it could be up to 100 thousand in other states and so forth. They could be calling RFPs requests for tenders, they could call it an invitation to tenders. So there's different ways. There's different levels of micro purchase, small purchase, different source selection method, vocabulary. But applying it to Guam, I think is the most important thing. But yeah, those are the certifications that I'm kind of personally aware of. But NASPO does provide training. They provide three different I think off island opportunities for training. There's the annual conference or the annual meeting. There's the NASPO reach and then there's the NASPO value point. And so you know there's some things in the in the states where they can do cooperatives which may not necessarily work completely well on Guam, but there you know there's they talk about things that aren't authorized in Guam law. So you have to know what is applicable, what's not, and so forth. But those are the certifications to your question that I'm aware of.

SENATOR TELO T. TAITAGUE: Okay. From what I gather, those who work over at GSA, you know, they have initial training under NASPO. So the I think that there should definitely be some qualifications for anyone teaching these procurement classes to have gone through training, big time because like I said it varies depending on what instructor you have on how they interpret the procurement laws and it's unfortunate because it does make it more confusing than anything and it's contradictive too but procurement law right now that there are areas in there that are contradictive with the GAR, you know, what goes first priority. That was mentioned several times in my class about how this is inconsistent and can be interpreted a different way, three different ways. So I think what we need to do is clean up the law first, you know, simplify it and then go from there. But again, appreciate a round table on this. I think it's going to clarify and because you know we all want to do what's right not just what's right what we all know that there's an issue with procurement and it's been this way for years and

decades so I think if we do it right we have to start with the law itself and clean it up. Thank you Mr. Chairman.

SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN: *Si Yu'os Ma'åse'* Senator Taitague. For the record, once again, our committee has been also working on this legislation for well over a month. As it's noted in my testimony, where we will provide information on the study and the information provided on the course that was delivered at UOG in reviewment review of this process. I also want to make sure it's understood that I have all the faith in the world to work together whatever the outcome of the committee on hearing both bills. One other thing I want to mention, we do not have any testimony from GCC saying that they're against this process going forward. So thus far so you know I want to also mention that this is one of the first times I mean we've all been trying to bring UOG and GCC together you know and I and I hope you know we have catalysts with regard to that and I wanted to make sure Dr. Ricky that you weren't I didn't make any representations in my discussion about capacity. Certainly I did not make in any aspersions to the fact that there is an issue with you know procurement because of the fact that you know that this bill will solve that problem. This bill is discussed in an opportunity to provide additional capacity for the training and opportunities for individuals who will be handling procurement and that is what I've seen typically and most notably especially on administration of grants a lot of times are given obviously funding to go out and make purchases it's not always staff it's not always a program you know that's set up to have staff to go out and necessarily work in the field or the like with other helping children or the like. I've I've done I've administered all these programs as a director before but a number of different times it's to go out and procure, buy things, and so any advancement and any opportunity to expand capacity is what I was talking about not that this has been the impediment to procurement. Capacity will always help and opportunities additional opportunities will always help. So with that will conclude the public hearing on bill 301-38.

[DISCUSSIONS ON BILL 301-38 (COR) CONCLUDED. THE HEARING MOVED ON TO THE NEXT ITEM ON THE AGENDA.]

III. FINDINGS & RECOMMENDATIONS:

The Committee finds that expanding the Government of Guam Procurement Training and Certification Program to include the University of Guam (UOG) as an authorized training provider alongside the Guam Community College (GCC) is a prudent approach to increasing the availability and accessibility of procurement training. Providing additional training options through both institutions will expand instructional capacity, improve scheduling flexibility, and provide greater opportunities for government procurement personnel and other interested participants to obtain training and certification.

The Committee further finds that certain provisions of § 5141 of Chapter 5, Title 5, Guam Code Annotated, contain references to October 1, 2016, which was the original effective date for mandatory procurement training and certification requirements. As this date has long passed, retaining these references is unnecessary. Removing the outdated dates will clarify the continuing applicability of the certification requirements without altering the underlying obligations. Accordingly, the Committee has included amendments to:

- Delete references to October 1, 2016, in Subsections (b), (h), (i), and (j).

The Committee also finds that the expansion of authorized training providers presents an opportunity to recognize additional nationally established organizations specializing in public procurement training and professional development. The National Association of State Procurement Officials (NASPO) and The Institute for Public Procurement (NIGP) are leading national organizations that provide procurement education, training, and professional development resources. Their inclusion will broaden the opportunities available to UOG and GCC to collaborate with recognized procurement training organizations and incorporate relevant national best practices. Accordingly, the Committee has included an amendment to:

- Amend Subsection (e), Cooperation with Other Entities, to include NASPO, NIGP, and their affiliate chapters among the organizations with which institutions may collaborate in providing procurement training and continuing education.

The Committee further finds that allowing UOG and GCC to recognize procurement training modules completed at either institution will provide greater flexibility for participants and avoid unnecessary duplication of training. Under this approach, an individual who successfully completes a procurement training module at GCC may have that module recognized by UOG toward the applicable Certificate of Enrichment, and vice versa, subject to mutually agreed-upon requirements. This will allow participants to complete different modules at either institution without necessarily repeating previously completed training, while maintaining the certification standards established under § 5141. Accordingly, the Committee has included an amendment to:

- Add language to Subsection (e) authorizing UOG and GCC to enter into Memoranda of Agreement (MOAs) providing for the mutual recognition of completed procurement training modules toward the award of a Certificate of Enrichment.

The Committee also finds that the existing instruction for Module 2, The Procurement Solicitation Process (Advanced), already incorporates practical application of procurement procedures. Expressly including practical application in the statutory description will reinforce this instructional approach and emphasize the importance of providing participants with opportunities to apply procurement concepts to actual procurement processes and scenarios. This amendment is intended to ensure that instructors incorporate a practical application component into the delivery of Module 2, thereby strengthening participants' ability to apply procurement laws and procedures in the performance of their official duties. Accordingly, the Committee has included an amendment to:

- Amend Subsection (f), Module 2, to read "The Procurement Solicitation Process and Practical Application (Advanced)."

Finally, the Committee finds that certain technical and conforming amendments are necessary to ensure consistency in statutory references and certification requirements. Specifically, Subsection (j), which establishes the requirements for the Certificate of Enrichment (Administrative), contains an inconsistency by referencing the Certificate of Enrichment (Advanced), a lower-level certification, as the requirement for certain senior procurement positions. Correcting this reference will align the required certification with the administrative-level training and qualifications established under the same subsection. Additionally, a conforming amendment is necessary to ensure consistency in terminology following the inclusion of UOG as an authorized training provider. Accordingly, the Committee has included the following amendments:

- Amend Subsection (j), Requirement of Certificate of Enrichment (Administrative), to replace "Certificate of Enrichment (Advanced)" with "Certificate of Enrichment (Administrative)."
- Amend Subsection (k), Requirement of Industry Certification, to replace the reference to "College" with "Institution," consistent with the terminology established under Subsection (a).

These amendments are intended to facilitate the implementation of Bill No. 301-38 (COR) by clarifying existing requirements, expanding professional training resources, promoting coordination between UOG and GCC, and reinforcing the practical application of procurement training.

The Committee on Finance and Government Operations recommends that Bill No. 301-38 (COR) As amended - Christopher M. Dueñas, Jesse A. Lujan, Tina Rose Muña-Barnes, Vincent A.V. Borja , Joe S. San Agustin , Eulogio Shawn Gumataotao, V. Anthony Ada, William A. Parkinson - AN ACT TO AMEND § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM, be reported with the recommendation TO DO PASS.

4/2/26 12:15 p.m.
eju

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 301-38 (COR)

Introduced by: Christopher M. Dueñas
Jesse A. Lujan
Tina Rose Muña-Barnes
Vincent A.V. Borja
Joe S. San Agustin
Eulogio Shawn Gumataotao
V. Anthony Ada
William A. Parkinson

AN ACT TO *AMEND* § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the effective administration of procurement laws is critical to ensuring transparency, accountability, efficiency, and public confidence in the use of government resources. The professionalization of procurement personnel through standardized training and certification has been a cornerstone of strengthening procurement practices across the government of Guam.

I Liheslaturan Guåhan further finds that §5141 of Chapter 5, Title 5, Guam Code Annotated currently establishes a comprehensive framework for procurement training and certification, currently administered through the Guam Community College ("GCC"). While this program has provided substantial benefit to the government, capacity and scheduling limitations have resulted in delays in training availability, thereby impacting the timely certification of procurement personnel and, in some cases, hindering operational efficiency within government agencies.

I Liheslaturan Guåhan recognizes that expanding the statutory framework to authorize both the GCC and the University of Guam ("UOG") to each administer the Government of Guam Procurement Program is intended to increase instructional capacity, improve access to training, and reduce delays in certification while maintaining consistent standards.

It is the intent of *I Liheslatura* that the inclusion of the UOG as an authorized provider will leverage the strengths of both institutions of higher education, including expanded faculty resources, flexible course delivery methods, and enhanced academic and professional development opportunities. This dual-institution model will allow for greater scalability of training programs while preserving quality and rigor.

I Liheslaturan Guåhan further finds that the Guam Procurement Advisory Council will continue to serve as the central body responsible for advising on curriculum standards, ensuring consistency, and maintaining the integrity of certification requirements across both institutions. Accordingly, the inclusion of the UOG as an authorized training provider *shall not* compromise uniformity in training but rather enhance the delivery of a standardized and high-quality procurement education program.

Therefore, it is the intent of *I Liheslaturan Guåhan* to strengthen procurement workforce development by including the UOG in the Government of Guam

Procurement Program thereby increasing training capacity, improving accessibility, and ensuring that government personnel are equipped with the knowledge and skills necessary to carry out procurement responsibilities effectively and in full compliance with Guam law.

Section 2. § 5141 of Chapter 5, Title 5 Guam Code Annotated is hereby *amended* to read as follows:

"**§ 5141. Training and Certification of Purchasing Personnel and Vendors.**

(a) ~~Guam Community College~~ Government of Guam Procurement Program. For the purposes of this § 5141, "Institution" *shall* mean ~~T~~ the Guam Community College (GCC, College) or the University of Guam (UOG, University). Each Institution, in consultation with the Guam Procurement Advisory Council, shall establish and administer an integrated program of academic, research, practical training, and continuing education, and provide the same on a full cost recovery basis, for government of Guam procurement personnel and other interested private or public participants, to be known as the "~~GCC~~ Government of Guam Procurement Program." The ~~College~~ Institution may adopt rules to provide appropriate criteria for the training, continuing education and certification authorized by this Section, and to administer this Section, including rules related to monitoring a certified purchaser's compliance with the continuing education requirements of this Section. The ~~College~~ Institution may, under the ~~GCC~~ Government of Guam Procurement Program, establish a library, publish papers and journals, hold conferences and seminars, and do such other things as it deems reasonable to improve the government of Guam's acquisition and asset management strategies, practices and effectiveness. The primary focus of the activities of the ~~GCC~~ Government of Guam Procurement Program shall be on the study and instruction of the procurement laws and regulations of Guam but may include the examination and comparison of other

procurement regimes for the purpose of better understanding of procurement philosophy and best practices and the improvement of Guam's procurement regime. ~~The College~~ Each Institution shall establish such equivalent training, education, experience and certification, and such prerequisites, tests, attendance, and standards as it determines are necessary to qualify for any certification required by this Section, and is solely responsible for bestowing such certification in such form as it determines. It is not the intent, however, to require that tests be standardized or to prevent variation in subject matter tested, method of testing or the use of other pedagogical techniques. ~~The College~~ Each Institution, in consultation with the Guam Procurement Advisory Council, shall review all qualification criteria annually, and may revise any of the same as it deems appropriate to improve the standards and proficiency of government of Guam procurement personnel. ~~The College~~ Each Institution shall maintain records of enrollment and of the training, continuing education, and certification in same or similar manner, and subject to the same or similar rules as its regularly enrolled student records. The ~~College~~ Institution may provide training, assistance, and coordination with other states and nations of Micronesia on a cost recovery basis on the subject matter as covered under this Section.

(b) Mandatory Certification and Continuing Education. Notwithstanding any other provision of law or this Chapter and effective October 1, 2016, all government of Guam personnel tasked with the responsibility of purchasing or otherwise procuring goods, or services, or construction, including those employed by agencies with authority to conduct their own procurement, as well as any person within the Office of Public Accountability responsible for administering procurement appeals or auditing of the purchasing activities of the government of Guam, must receive the training and continuing education to the extent required under this Section and offered by the ~~College~~ Institution in consultation with the Guam Procurement

Advisory Council. A government of Guam employee who is required to receive the training may not participate in purchases by the employing agency unless the employee has received the required training or received equivalent training from a national association recognized by the ~~College~~ Institution and the Guam Procurement Advisory Council, which shall be the judge of equivalency. The equivalent training may count toward the continuing education requirements of this Section, as determined by ~~the College~~ each Institution, in consultation with the Guam Procurement Advisory Council.

(c) Consultation with the Guam Procurement Advisory Council. The Guam Procurement Advisory Council shall, on an annual basis and to the extent of its resources, advise and consult with ~~the Guam Community College~~ each Institution regarding the professional education programs contained in this Section, as they relate to the educational needs of government of Guam employees and vendors, and provide such other counsel and assistance as ~~the College~~ each Institution may request.

(d) Promulgation of Fees and Rules. ~~The College~~ Each Institution, pursuant to the Administrative Adjudication Law, shall promulgate a fee schedule for students, departments and agencies, and vendors in order to recover ~~the College's~~ the Institution's costs under this Section. The operations budget of each government of Guam department or agency for staff development may be used to pay for fees provided herein. ~~The College~~ Each Institution shall also promulgate any rules authorized by this Section, or which it may deem necessary or appropriate to give effect to this Section, pursuant to the Administrative Adjudication Law.

(e) Cooperation with Other Entities. The ~~College~~ Institution may provide training and continuing education under this Section using its own personnel and facilities, or through contracts with other public or private entities or personnel,

including the federal government Procurement Technical Assistance Program, the Hawaii Procurement Institute, and other state and international institutions.

(f) Basic Training Requirements. ~~The College~~ Each Institution shall provide at least four (4) modules of procurement basic training, each with at least eighteen (18) hours of study and instruction, or more, as the ~~College~~ Institution may determine as necessary, and shall award a Certificate of Enrichment of training to those qualifying, as required by this Section, for each module of the following subject matter areas:

Module 1. Fundamentals and Principles of Procurement (Basic).
Module 2. The Procurement Solicitation Process (Advanced).
Module 3. The Procurement Review and Remedies (Administrative).
Module 4. The Management and Administration of Procurement (Administrative).

(g) Continuing Education for Procurement Training. In consultation with the Guam Procurement Advisory Council, ~~the College~~ each Institution shall require a reasonable number of hours of continuing education to maintain a certification level for each Certificate of Enrichment required in this Section. The ~~College~~ Institution may allow attendance at an equivalent certification training recognized by the ~~College~~ Institution, in consultation with the Guam Procurement Advisory Council, to count toward the required number of hours. Maintenance of the certification level may be by yearly renewal or another reasonable renewal period comparable to nationally recognized certification requirements

(h) Requirement of Certificate of Enrichment (Basic). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Basic) must include the completion of the first module of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. From October 1, 2016, no person shall serve in the capacity of a level-one purchaser, and no person

shall sign for any procurement requisition, without the Certificate of Enrichment (Basic) provided by ~~the College~~ the Institution.

(i) Requirement of Certificate of Enrichment (Advanced). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Advanced) must include the completion of the first and second modules of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. From October 1, 2016, no person shall serve in the capacity of a level-two purchaser, without a Certificate of Enrichment (Advanced) provided by the ~~College~~ Institution, and a minimum number of years of purchasing experience as prescribed by the Department of Administration. ~~Recognizing that the College has been providing procurement basic training since 2012 that covers the subject matter in the first and second basic training modules required in this Section, the College may allow attendance at any such training given as credit toward any certification required without examination until such time as the College has implemented testing for such training.~~

(j) Requirement of Certificate of Enrichment (Administrative). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Administrative) must include the completion of the first, second, third, and fourth modules of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. From October 1, 2016, no person shall serve in the capacity of a Chief Procurement Officer or Procurement Administrator, or as a classified employee in the position of supply management administrator, procurement officer, or otherwise as the responsible head of procurement, or a level-three purchaser, of any government of Guam entity, including any governmental body, public corporation, semi- autonomous or autonomous agency, within or under the purview of the Executive Branch, without a Certificate of Enrichment

(Advanced) provided by the ~~College~~ Institution and a minimum number of years of purchasing experience as prescribed by the Department of Administration.

(k) Requirement of Industry Certification. The ~~College~~ Institution may provide an Industry Certification which may require completing the required number of college credit courses to include the four (4) subject matter areas covered under this Section and passage of a written examination as developed, prescribed, and administered by the College, in consultation with the Guam Procurement Advisory Council.

(l) Requirement of Certificate of Procurement Management Program. The ~~College's~~ Institution's requisites for providing a ~~GCC~~ Certificate of Procurement Management may include completing seventeen (17) college credit(s), or more, as the ~~College~~ Institution may determine necessary, to include the four (4) subject matter areas covered under this Section and meeting all the general requirements for a certificate program and a Certificate of Completion to be awarded by the ~~College~~ Institution.

(m) Requirement of an Associate's Degree. The College's requisites for providing an Associate's Degree in Procurement Administration may include completing the required college credits as the College may determine necessary, to include the four (4) subject matter areas covered under this Section and meeting all the general requirements for an Associate's Degree to be awarded by the College.

(n) Procurement Training Compliance Report.

(1) Timeline for Submission. No later than thirty (30) days after the end of each fiscal year, every director, administrator, president or head of a government of Guam agency, including line agencies, autonomous and semi-autonomous agencies, public corporations, the Mayors' Council of Guam, the Courts of the Judiciary of Guam, and *I Liheslaturan Guåhan* shall

electronically submit to the Public Auditor of Guam, in an electronic portable document format, a "Procurement Training Compliance Report."

(2) Content Guidelines. Said report shall at minimum list the employees by name, job title, each procurement training module completed, and the date of completion."

Section 3. Effective Date. This Act shall be effective upon enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 301-38 (COR)
As amended by the committee on
Finance and Government Operations

Introduced by: Christopher M. Dueñas
Jesse A. Lujan
Tina Rose Muña-Barnes
Vincent A.V. Borja
Joe S. San Agustin
Eulogio Shawn Gumataotao
V. Anthony Ada
William A. Parkinson

AN ACT TO *AMEND* § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

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I Liheslaturan Guåhan recognizes that expanding the statutory framework to authorize both the GCC and the University of Guam ("UOG") to each administer the Government of Guam Procurement Program is intended to increase instructional capacity, improve access to training, and reduce delays in certification while maintaining consistent standards.

It is the intent of *I Liheslatura* that the inclusion of the UOG as an authorized provider will leverage the strengths of both institutions of higher education, including expanded faculty resources, flexible course delivery methods, and enhanced academic and professional development opportunities. This dual-institution model will allow for greater scalability of training programs while preserving quality and rigor.

I Liheslaturan Guåhan further finds that the Guam Procurement Advisory Council will continue to serve as the central body responsible for advising on curriculum standards, ensuring consistency, and maintaining the integrity of certification requirements across both institutions. Accordingly, the inclusion of the UOG as an authorized training provider *shall not* compromise uniformity in training but rather enhance the delivery of a standardized and high-quality procurement education program.

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(b) Mandatory Certification and Continuing Education. Notwithstanding any other provision of law or this Chapter, all government of Guam personnel tasked with the responsibility of purchasing or otherwise procuring goods, or services, or construction, including those employed by agencies with authority to conduct their own procurement, as well as any person within the Office of Public Accountability responsible for administering procurement appeals or auditing of the purchasing activities of the government of Guam, must receive the training and continuing education to the extent required under this Section and offered by the ~~College~~ Institution in consultation with the Guam Procurement Advisory Council. A

government of Guam employee who is required to receive the training may not participate in purchases by the employing agency unless the employee has received the required training or received equivalent training from a national association recognized by the ~~College~~ Institution and the Guam Procurement Advisory Council, which shall be the judge of equivalency. The equivalent training may count toward the continuing education requirements of this Section, as determined by ~~the College~~ each Institution, in consultation with the Guam Procurement Advisory Council.

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(d) Promulgation of Fees and Rules. ~~The College~~ Each Institution, pursuant to the Administrative Adjudication Law, shall promulgate a fee schedule for students, departments and agencies, and vendors in order to recover ~~the College's~~ the Institution's costs under this Section. The operations budget of each government of Guam department or agency for staff development may be used to pay for fees provided herein. ~~The College~~ Each Institution shall also promulgate any rules authorized by this Section, or which it may deem necessary or appropriate to give effect to this Section, pursuant to the Administrative Adjudication Law.

(e) Cooperation with Other Entities. The ~~College~~ Institution may provide training and continuing education under this Section using its own personnel and facilities, or through contracts with other public or private entities or personnel, including the federal government Procurement Technical Assistance Program, the National Association of State Procurement Officials (NASPO), The Institute for

Public Procurement (NIGP) or its affiliate chapters, and other local, state, and international institutions. The Institutions may enter into Memoranda of Agreements outlining the ability to mutually accept training module credits toward the award of a Certificate of Enrichment.

(f) Basic Training Requirements. ~~The College~~ Each Institution shall provide at least four (4) modules of procurement basic training, each with at least eighteen (18) hours of study and instruction, or more, as the ~~College~~ Institution may determine as necessary, and shall award a Certificate of Enrichment of training to those qualifying, as required by this Section, for each module of the following subject matter areas:

Module 1. Fundamentals and Principles of Procurement (Basic).
Module 2. The Procurement Solicitation Process and Practical Application (Advanced).
Module 3. The Procurement Review and Remedies (Administrative).
Module 4. The Management and Administration of Procurement (Administrative).

(g) Continuing Education for Procurement Training. In consultation with the Guam Procurement Advisory Council, ~~the College~~ each Institution shall require a reasonable number of hours of continuing education to maintain a certification level for each Certificate of Enrichment required in this Section. The ~~College~~ Institution may allow attendance at an equivalent certification training recognized by the ~~College~~ Institution, in consultation with the Guam Procurement Advisory Council, to count toward the required number of hours. Maintenance of the certification level may be by yearly renewal or another reasonable renewal period comparable to nationally recognized certification requirements.

(h) Requirement of Certificate of Enrichment (Basic). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Basic) must

include the completion of the first module of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. No person shall serve in the capacity of a level-one purchaser, and no person shall sign for any procurement requisition, without the Certificate of Enrichment (Basic) provided by ~~the College~~ the Institution.

(i) Requirement of Certificate of Enrichment (Advanced). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Advanced) must include the completion of the first and second modules of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. No person shall serve in the capacity of a level-two purchaser, without a Certificate of Enrichment (Advanced) provided by the ~~College~~ Institution, and a minimum number of years of purchasing experience as prescribed by the Department of Administration. ~~Recognizing that the College has been providing procurement basic training since 2012 that covers the subject matter in the first and second basic training modules required in this Section, the College may allow attendance at any such training given as credit toward any certification required without examination until such time as the College has implemented testing for such training.~~

(j) Requirement of Certificate of Enrichment (Administrative). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Administrative) must include the completion of the first, second, third, and fourth modules of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. No person shall serve in the capacity of a Chief Procurement Officer or Procurement Administrator, or as a classified employee in the position of supply management administrator, procurement officer, or otherwise as the responsible head of procurement, or a level-three purchaser, of any government of Guam entity, including any governmental body, public corporation, semi- autonomous or autonomous agency, within or under the purview of the

Executive Branch, without a Certificate of Enrichment (Administrative) provided by the ~~College~~ Institution and a minimum number of years of purchasing experience as prescribed by the Department of Administration.

(k) Requirement of Industry Certification. The ~~College~~ Institution may provide an Industry Certification which may require completing the required number of college credit courses to include the four (4) subject matter areas covered under this Section and passage of a written examination as developed, prescribed, and administered by the Institution, in consultation with the Guam Procurement Advisory Council.

(l) Requirement of Certificate of Procurement Management Program. The ~~College's~~ Institution's requisites for providing a ~~GCC~~ Certificate of Procurement Management may include completing seventeen (17) college credit(s), or more, as the ~~College~~ Institution may determine necessary, to include the four (4) subject matter areas covered under this Section and meeting all the general requirements for a certificate program and a Certificate of Completion to be awarded by the ~~College~~ Institution.

(m) Requirement of an Associate's Degree. The College's requisites for providing an Associate's Degree in Procurement Administration may include completing the required college credits as the College may determine necessary, to include the four (4) subject matter areas covered under this Section and meeting all the general requirements for an Associate's Degree to be awarded by the College.

(n) Procurement Training Compliance Report.

(1) Timeline for Submission. No later than thirty (30) days after the end of each fiscal year, every director, administrator, president or head of a government of Guam agency, including line agencies, autonomous and semi-autonomous agencies, public corporations, the Mayors' Council of Guam, the Courts of the Judiciary of Guam, and *I Liheslaturan Guåhan* shall

electronically submit to the Public Auditor of Guam, in an electronic portable document format, a "Procurement Training Compliance Report."

(2) Content Guidelines. Said report shall at minimum list the employees by name, job title, each procurement training module completed, and the date of completion."

Section 3. Effective Date. This Act shall be effective upon enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2026 (SECOND) Regular Session

Bill No. 301-38 (COR)
As amended by the committee on
Finance and Government Operations

Introduced by: Christopher M. Dueñas
Jesse A. Lujan
Tina Rose Muña-Barnes
Vincent A.V. Borja
Joe S. San Agustin
Eulogio Shawn Gumataotao
V. Anthony Ada
William A. Parkinson

AN ACT TO *AMEND* § 5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that the effective administration of procurement laws is critical to ensuring transparency, accountability, efficiency, and public confidence in the use of government resources. The professionalization of procurement personnel through standardized training and certification has been a cornerstone of strengthening procurement practices across the government of Guam.

I Liheslaturan Guåhan further finds that §5141 of Chapter 5, Title 5, Guam Code Annotated currently establishes a comprehensive framework for procurement training and certification, currently administered through the Guam Community College ("GCC"). While this program has provided substantial benefit to the government, capacity and scheduling limitations have resulted in delays in training availability, thereby impacting the timely certification of procurement personnel and, in some cases, hindering operational efficiency within government agencies.

I Liheslaturan Guåhan recognizes that expanding the statutory framework to authorize both the GCC and the University of Guam ("UOG") to each administer the Government of Guam Procurement Program is intended to increase instructional capacity, improve access to training, and reduce delays in certification while maintaining consistent standards.

It is the intent of *I Liheslatura* that the inclusion of the UOG as an authorized provider will leverage the strengths of both institutions of higher education, including expanded faculty resources, flexible course delivery methods, and enhanced academic and professional development opportunities. This dual-institution model will allow for greater scalability of training programs while preserving quality and rigor.

I Liheslaturan Guåhan further finds that the Guam Procurement Advisory Council will continue to serve as the central body responsible for advising on curriculum standards, ensuring consistency, and maintaining the integrity of certification requirements across both institutions. Accordingly, the inclusion of the UOG as an authorized training provider *shall not* compromise uniformity in training but rather enhance the delivery of a standardized and high-quality procurement education program.

Therefore, it is the intent of *I Liheslaturan Guåhan* to strengthen procurement workforce development by including the UOG in the Government of Guam

Procurement Program thereby increasing training capacity, improving accessibility, and ensuring that government personnel are equipped with the knowledge and skills necessary to carry out procurement responsibilities effectively and in full compliance with Guam law.

Section 2. § 5141 of Chapter 5, Title 5 Guam Code Annotated is hereby *amended* to read as follows:

"**§ 5141. Training and Certification of Purchasing Personnel and Vendors.**

(a) ~~Guam Community College~~ Government of Guam Procurement Program. For the purposes of this § 5141, "Institution" *shall* mean ~~T~~ the Guam Community College (GCC, College) or the University of Guam (UOG, University). Each Institution, in consultation with the Guam Procurement Advisory Council, shall establish and administer an integrated program of academic, research, practical training, and continuing education, and provide the same on a full cost recovery basis, for government of Guam procurement personnel and other interested private or public participants, to be known as the "~~GCC~~ Government of Guam Procurement Program." The ~~College~~ Institution may adopt rules to provide appropriate criteria for the training, continuing education and certification authorized by this Section, and to administer this Section, including rules related to monitoring a certified purchaser's compliance with the continuing education requirements of this Section. The ~~College~~ Institution may, under the ~~GCC~~ Government of Guam Procurement Program, establish a library, publish papers and journals, hold conferences and seminars, and do such other things as it deems reasonable to improve the government of Guam's acquisition and asset management strategies, practices and effectiveness. The primary focus of the activities of the ~~GCC~~ Government of Guam Procurement Program shall be on the study and instruction of the procurement laws and regulations of Guam but may include the examination and comparison of other

procurement regimes for the purpose of better understanding of procurement philosophy and best practices and the improvement of Guam's procurement regime. ~~The College~~ Each Institution shall establish such equivalent training, education, experience and certification, and such prerequisites, tests, attendance, and standards as it determines are necessary to qualify for any certification required by this Section, and is solely responsible for bestowing such certification in such form as it determines. It is not the intent, however, to require that tests be standardized or to prevent variation in subject matter tested, method of testing or the use of other pedagogical techniques. ~~The College~~ Each Institution, in consultation with the Guam Procurement Advisory Council, shall review all qualification criteria annually, and may revise any of the same as it deems appropriate to improve the standards and proficiency of government of Guam procurement personnel. ~~The College~~ Each Institution shall maintain records of enrollment and of the training, continuing education, and certification in same or similar manner, and subject to the same or similar rules as its regularly enrolled student records. The ~~College~~ Institution may provide training, assistance, and coordination with other states and nations of Micronesia on a cost recovery basis on the subject matter as covered under this Section.

(b) Mandatory Certification and Continuing Education. Notwithstanding any other provision of law or this Chapter ~~and effective October 1, 2016~~, all government of Guam personnel tasked with the responsibility of purchasing or otherwise procuring goods, or services, or construction, including those employed by agencies with authority to conduct their own procurement, as well as any person within the Office of Public Accountability responsible for administering procurement appeals or auditing of the purchasing activities of the government of Guam, must receive the training and continuing education to the extent required under this Section and offered by the ~~College~~ Institution in consultation with the Guam Procurement

Advisory Council. A government of Guam employee who is required to receive the training may not participate in purchases by the employing agency unless the employee has received the required training or received equivalent training from a national association recognized by the ~~College~~ Institution and the Guam Procurement Advisory Council, which shall be the judge of equivalency. The equivalent training may count toward the continuing education requirements of this Section, as determined by ~~the College~~ each Institution, in consultation with the Guam Procurement Advisory Council.

(c) Consultation with the Guam Procurement Advisory Council. The Guam Procurement Advisory Council shall, on an annual basis and to the extent of its resources, advise and consult with ~~the Guam Community College~~ each Institution regarding the professional education programs contained in this Section, as they relate to the educational needs of government of Guam employees and vendors, and provide such other counsel and assistance as ~~the College~~ each Institution may request.

(d) Promulgation of Fees and Rules. ~~The College~~ Each Institution, pursuant to the Administrative Adjudication Law, shall promulgate a fee schedule for students, departments and agencies, and vendors in order to recover ~~the College's~~ the Institution's costs under this Section. The operations budget of each government of Guam department or agency for staff development may be used to pay for fees provided herein. ~~The College~~ Each Institution shall also promulgate any rules authorized by this Section, or which it may deem necessary or appropriate to give effect to this Section, pursuant to the Administrative Adjudication Law.

(e) Cooperation with Other Entities. The ~~College~~ Institution may provide training and continuing education under this Section using its own personnel and facilities, or through contracts with other public or private entities or personnel, including the federal government Procurement Technical Assistance Program, ~~the~~

~~Hawaii Procurement Institute~~the National Association of State Procurement Officials (NASPO), The Institute for Public Procurement (NIGP) or its affiliate chapters, and other local, state, and international institutions. The Institutions may enter into Memoranda of Agreements outlining the ability to mutually accept training module credits toward the award of a Certificate of Enrichment.

(f) Basic Training Requirements. ~~The College~~ Each Institution shall provide at least four (4) modules of procurement basic training, each with at least eighteen (18) hours of study and instruction, or more, as the ~~College~~ Institution may determine as necessary, and shall award a Certificate of Enrichment of training to those qualifying, as required by this Section, for each module of the following subject matter areas:

Module 1. Fundamentals and Principles of Procurement (Basic).

Module 2. The Procurement Solicitation Process and Practical Application (Advanced).

Module 3. The Procurement Review and Remedies (Administrative).

Module 4. The Management and Administration of Procurement (Administrative).

(g) Continuing Education for Procurement Training. In consultation with the Guam Procurement Advisory Council, ~~the College~~ each Institution shall require a reasonable number of hours of continuing education to maintain a certification level for each Certificate of Enrichment required in this Section. The ~~College~~ Institution may allow attendance at an equivalent certification training recognized by the ~~College~~ Institution, in consultation with the Guam Procurement Advisory Council, to count toward the required number of hours. Maintenance of the certification level may be by yearly renewal or another reasonable renewal period comparable to nationally recognized certification requirements.

(h) Requirement of Certificate of Enrichment (Basic). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Basic) must include the completion of the first module of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. ~~From October 1, 2016, n~~No person shall serve in the capacity of a level-one purchaser, and no person shall sign for any procurement requisition, without the Certificate of Enrichment (Basic) provided by ~~the College~~ the Institution.

(i) Requirement of Certificate of Enrichment (Advanced). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Advanced) must include the completion of the first and second modules of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. ~~From October 1, 2016, n~~No person shall serve in the capacity of a level-two purchaser, without a Certificate of Enrichment (Advanced) provided by the ~~College~~ Institution, and a minimum number of years of purchasing experience as prescribed by the Department of Administration. ~~Recognizing that the College has been providing procurement basic training since 2012 that covers the subject matter in the first and second basic training modules required in this Section, the College may allow attendance at any such training given as credit toward any certification required without examination until such time as the College has implemented testing for such training.~~

(j) Requirement of Certificate of Enrichment (Administrative). ~~The College~~ Each Institution's prerequisites for awarding a Certificate of Enrichment (Administrative) must include the completion of the first, second, third, and fourth modules of procurement basic training and passage of a written examination prescribed by the ~~College~~ Institution. ~~From October 1, 2016, n~~No person shall serve in the capacity of a Chief Procurement Officer or Procurement Administrator, or as a classified employee in the position of supply management administrator,

procurement officer, or otherwise as the responsible head of procurement, or a level-three purchaser, of any government of Guam entity, including any governmental body, public corporation, semi- autonomous or autonomous agency, within or under the purview of the Executive Branch, without a Certificate of Enrichment (~~Advanced~~Administrative) provided by the ~~College~~ Institution and a minimum number of years of purchasing experience as prescribed by the Department of Administration.

(k) Requirement of Industry Certification. The ~~College~~ Institution may provide an Industry Certification which may require completing the required number of college credit courses to include the four (4) subject matter areas covered under this Section and passage of a written examination as developed, prescribed, and administered by the ~~College~~Institution, in consultation with the Guam Procurement Advisory Council.

(l) Requirement of Certificate of Procurement Management Program. The ~~College's~~ Institution's requisites for providing a ~~GCC~~ Certificate of Procurement Management may include completing seventeen (17) college credit(s), or more, as the ~~College~~ Institution may determine necessary, to include the four (4) subject matter areas covered under this Section and meeting all the general requirements for a certificate program and a Certificate of Completion to be awarded by the ~~College~~ Institution.

(m) Requirement of an Associate's Degree. The College's requisites for providing an Associate's Degree in Procurement Administration may include completing the required college credits as the College may determine necessary, to include the four (4) subject matter areas covered under this Section and meeting all the general requirements for an Associate's Degree to be awarded by the College.

(n) Procurement Training Compliance Report.

(1) Timeline for Submission. No later than thirty (30) days after the end of each fiscal year, every director, administrator, president or head of a government of Guam agency, including line agencies, autonomous and semi-autonomous agencies, public corporations, the Mayors' Council of Guam, the Courts of the Judiciary of Guam, and *I Liheslaturan Guåhan* shall electronically submit to the Public Auditor of Guam, in an electronic portable document format, a "Procurement Training Compliance Report."

(2) Content Guidelines. Said report shall at minimum list the employees by name, job title, each procurement training module completed, and the date of completion."

Section 3. Effective Date. This Act shall be effective upon enactment.

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

April 21, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada**
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 301-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 301-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.

Bureau of Budget & Management Research
Fiscal Note of Bill No. 301-38 (COR)

AN ACT TO AMEND §5141 OF CHAPTER 5, TITLE 5 GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE GOVERNMENT OF GUAM PROCUREMENT TRAINING AND CERTIFICATION PROGRAM TO WIDEN AVAILABILITY AND OPPORTUNITY FOR PROCUREMENT PROFESSIONALS WITHIN THE GOVERNMENT OF GUAM.

Department/Agency Appropriation Information			
Dept./Agency Affected: University of Guam / Guam Community College		Dept./Agency Head: Dr. Anita Borja Enriquez, President Dr. Virginia Tudela, Interim President	
Department's General Fund (GF) appropriation(s) to date:		UOG: $47,023,391	GCC: $14,891,858
Department's Other Fund appropriation(s) to date:	UOG: Healthy Futures Fund ($3,000,000) Guam Educational Facilities Fund: ($500,000) Total: $3,500,000	GCC: Manpower Development Fund $8,471,562	
Total Department/Agency Appropriation(s) to date:		UOG: $50,523,391	GCC: $23,363,420

Fund Source Information of Proposed Appropriation	General Fund:	Special Fund:	Total:
FY 2025 Unreserved Fund Balance	$0	$0	$0
FY 2026 Adopted Revenues	$0	$0	$0
FY 2026 Appro. (P.L. 38-60)	$0	$0	$0
Sub-total:	$0	$0	$0
Less appropriation in Bill	$0	$0	$0
Total:	$0	$0	$0

Estimated Fiscal Impact of Bill	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	$0	$0	$0	$0	$0	$0
Special Fund	$0	$0	$0	$0	$0	$0
Total	1/	$0	$0	$0	$0	$0

1. Does the bill contain "revenue generating" provisions? If Yes, see attachment		/X/ Yes	/ / No
2. Is amount appropriated adequate to fund the intent of the appropriation?	/X/ N/A	/ / Yes	/ / No
If no, what is the additional amount required? $ _____	/X/ N/A		
3. Does the Bill establish a new program/agency?		/ / Yes	/X/ No
If yes, will the program duplicate existing programs/agencies?	/X/ N/A	/ / Yes	/ / No
Is there a federal mandate to establish the program/agency?		/ / Yes	/X/ No
4. Will the enactment of this Bill require new physical facilities?		/ / Yes	/X/ No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason:		/X/ Yes	/ / No
/X/ Requested agency comments not received by due date: Guam Community College		/ / Other	

Analyst: Michelle Pineda, BMA I Date: 4/20/26 Director: Lester L. Carlson, Jr., Director APR 21 2026

Notes:
1/ See Additional Comments.

BUREAU OF BUDGET & MANAGEMENT RESEARCH
COMMENTS ON BILL NO. 301-38 (COR)

Bill No. 301-38 seeks to amend §5141 of Chapter 5, Title 5 Guam Code Annotated, relative to expanding the Government of Guam Procurement Training and Certification Program to widen availability and opportunity for procurement professionals within the Government of Guam.

I Liheslatura seeks to authorize both Guam Community College (GCC) and the University of Guam (UOG) to administer the Government Procurement Program. This expansion aims to increase instructional capacity, improve access to training, and reduce delays in certification. It should be noted that the inclusion of UOG as an authorized training provider shall not compromise uniformity, but rather enhance the delivery of a standardized procurement education program. The proposed amendments authorize each Institution, in consultation with the Guam Procurement Advisory Council, to establish equivalent training, education, certification, prerequisites, tests, attendance, and standards as it determines are necessary to qualify for any certification. Additionally, each Institution will be required to establish a fee schedule to recover administrative costs.

As noted in the attached comments received from UOG, the University expresses full support of the subject bill and is prepared to administer the training if given the opportunity. With its access to qualified instructors with relevant procurement and legal experience, along with existing infrastructure such as the Global Learning and Engagement and Enrollment Management Student Success units, UOG is well-positioned to fulfill this role. The Bureau notes the bill's full cost recovery approach and that UOG can anticipate absorbing the initial costs relative to administering the procurement program, such as trainer fees or training material, to be recovered and sustained through participant fees. However, neither the Bill as written nor the comments received from UOG specify the additional personnel requirements or administrative costs associated with the proposed amendments. As such, the Bureau is unable to ascertain the fiscal impact should the Bill become law.

UNIVERSITY OF GUAM
OFFICE OF THE PRESIDENT

April 17. 2026

The Honorable Christopher M. Dueñas
Senator, 38th Guam Legislature
Chairperson, Committee on Finance and Government Operations
Calvo Arriola Building Suite 101-B
259 Martyr Street
Hagåtña, Guam 96910

Re: UOG Testimony on Bill 301-38 (COR)

Buenas yan Håfa Adai Senator Dueñas,

Thank you for the opportunity to submit testimony on Bill 301-38 (COR), An Act to Amend § 5141 of Chapter 5, Title 5 Guam Code Annotated, Relative to Expanding the Government of Guam Procurement Training and Certification Program to Widen Availability and Opportunity for Procurement Professionals Within the Government of Guam.

The University of Guam (UOG) is in full support of Bill 301-38, which expands the Procurement Training and Certification Program by authorizing UOG to administer the program. The University believes that this approach directly addresses a key constraint identified in the Legislative Findings and Intent of Bill 301-38—which states "capacity and scheduling limitations have resulted in delays in training availability, thereby impacting timely certification of procurement personnel."

The University also agrees that expanding the number of authorized training providers will improve access, increase scheduling flexibility, and support timely workforce development. Because UOG currently has access to qualified adjunct instructors, including licensed attorneys with relevant procurement and legal experience—as well our higher education institutional infrastructure and processes to include our Global Learning and Engagement (GLE) and Enrollment Management and Student Success units—it is well positioned to administer this training and certification program and contribute meaningfully to this effort.

The University notes that in your media release, Bill 301-38 was directly informed by research and analysis conducted by our very own students in the UOG's School of Business and Public Administration—PA490 Special Projects in Public Administration Course—which examined challenges facing Guam's procurement process. The University celebrates the ability of our students not only to contribute in meaningful ways, but to apply the knowledge they gain in class to better our island. Bill 301-38 represents this contribution and we applaud their efforts. Although Bill 301-38 certainly does not aim to address all procurement challenges identified in that research, it does provide a solution that UOG is prepared to administer if given the opportunity.

Tel: +1 671.735.2990 Fax: +1 671.734.2296 Web: www.uog.edu
303 University Drive, UOG Station, Mangilao, Guam 96923

The University of Guam is a U.S. Land Grant and Sea Grant Institution accredited by the WASC Senior College and University Commission. UOG is an equal opportunity provider and employer committed to island wisdom values of inadahi yan inagofli'e: respect, compassion, and community.

UOG also notes and supports the inclusion of consultation with the Guam Procurement Advisory Council which may increase consistency in the Procurement Training and Certification and understands that in the absence of Council action or quorum, the University can continue its preparation toward standing up its programs within its authorization.

The University does note that Subsection (j) in the original Guam Code Annotated—which addresses the Certificate of Enrichment (Administrative)—appears to contain an inconsistency in reference. While the subsection describes an administrative-level certification, it concludes by requiring a "Certificate of Enrichment (Advanced)," which is a lower-level certification. This appears to be corrected in Bill 300-38, but we wanted to note this inconsistency that currently exists in the Guam Code Annotated.

In conclusion, UOG supports the Legislature's efforts to strengthen procurement capacity across the Government of Guam. Expanding access to training through multiple institutions is a practical and scalable solution to legislatively identified constraints. With the minor correction outlined above, Bill 301-38 (COR) provides a strong foundation for a more accessible, consistent, and effective procurement training and certification system.

UOG stands ready to partner with the Guam Community College and the Guam Procurement Advisory Council to deliver high-quality, accessible, and professionally relevant procurement education.

Si Yu'os ma'åse' for the opportunity to provide testimony in full support of Bill 301-38.

Sincerely,

Anita Borja Enriquez (Apr 17, 2026 05:09:34 GMT+10)

Anita Borja Enriquez, D.B.A.
President